

Licensing Sub-Committee Report

Item No:

Date:

24 February 2023

Licensing Ref No:

22/10460/LIPN - New Premises Licence

Title of Report:

The Gurkha at Raffles Hotel Old War Office Whitehall London SW1A 2BX

Report of:

Director of Public Protection and Licensing

Wards involved:

St James's

Policy context:

City of Westminster Statement of Licensing Policy

Financial summary:

None

Report Author:

Roxsana Haq Senior Licensing Officer

Contact details

Telephone: 020 7641 6500

Email: rhaq@westminster.gov.uk

1. Application

Application Type:	New Premises Licence, Licensing Act 2003						
	Topo Committee Transport Transport Marie Transport						
Application received date:	2 November 2022						
Applicant:	57 Whitehall Sarl						
Premises:	The Gurkha at Raffles Hotel						
Premises address:	Old War Office Whitehall	710 710 7100					
	London SW1A 2BX	Cumulative Impact Area:	None				
		Special Consideration Zone:	None				
Premises licence history:	of London's finest 5* hotels. These premises will be situated within the hotel. The Gui 3,906 square foot restaurant with street access on Horse Guards Avenue. The hotel will employ the very latest security equipment as a high ratio of concierge, door, security and ancillary smanage both residents and guests. The premises are unconstruction and the highest materials are being employeensure sound proofing, safety, waste facilities and management systems." This application was before the Licensing Sub-Common 2 nd February 2023. The hearing was adjourned as members sort clarification relating to the plans and conditions in respect of the application.						
	Licence history ex		2,111,111,111,111				
Applicant submissions:	The applicant has provided the following submissions: Executive Summary Tables of times A promotional brochure Dispersal Policy Plans for the proposed smoking area Smoking Policy External Seating policy A copy of the documents can be found at <i>Appendix 3</i> .						

Applicant amendments:	Following the adjournment, the applicant has withdrawn the following licensable activities from the application: Plays, Performance of Dance and Anything of a similar description to that falling within Live Music, Recorded Music and Performance of Dance.
	The applicant has also amended the timings for all licensable activities from Monday to Sunday: 09:00 to 02:00 to the timings shown at 1-B and Appendix 3 .
	A copy of the amended conditions can be found at Appendix 5.

1-B Proposed licensable activities and hours							
Late Night Refreshment:			Indoors, outdoors or both			Indoors	
Day:	Mon	Tues	Wed	Thur Fri Sat Su			
Start:	23:00	23:00	23:00	23:00	23:00	23:00	23:00
End:	01:00	01:00	01:00	01:00	01:00	01:00	01:00
Seasonal variations/ Non-standard timings: O0:00 to 00:00 (for residents and bona fide guests) Non-standard Timings: From the end of permitted hours on New Year's Eve to the start of permitted hours on New Year's Day.							

Sale by retail of alcohol				On or off sales or both:			Both
Day:	Mon	Tues	Wed	Thur	Fri	Sat	Sun
Start:	09:00	09:00	09:00	09:00	09:00	09:00	09:00
End:	01:00	01:00	01:00	01:00	01:00	01:00	01:00
Seasonal variations/ Non-standard timings: Non-standard timings: Non-standard Timings: From the end of permitted hours on New Year's Eve to the start of permitted hours on New Year's Day. *Off sales other than to the terrace 09:00 to 23:00 only					's Day.		

Films				Indoors, O	outdoors or	both:	Indoors
Day:	Mon	Tues	Wed	Thur	Fri	Sat	Sun
Start:	09:00	09:00	09:00	09:00	09:00	09:00	09:00
End:	01:00	01:00	01:00	01:00	01:00	01:00	01:00
Seasonal variations/ Non-standard timings: Non-standard Timin Year's Eve to the st			ndard Timing	gs: From the	end of perm	nitted hours	on New

Live Music			Indoors, Outdoors or both:			Indoors	
Day:	Mon	Tues	Wed	Thur	Fri	Sat	Sun
Start:	09:00	09:00	09:00	09:00	09:00	09:00	09:00
End:	01:00	01:00	01:00	01:00	01:00	01:00	01:00
Seasonal	variations/	00:00 to	00:00 (for re	esidents and	bona fide gi	uests)	
Non-standard timings: No				gs: From the art of permitte			

Recorded Music				Indoors, Outdoors or both:			Indoors
Day:	Mon	Tues	Wed	Thur	Fri	Sat	Sun
Start:	09:00	09:00	09:00	09:00	09:00	09:00	09:00
End:	01:00	01:00	01:00	01:00	01:00	01:00	01:00
Seasonal variations/ Non-standard timings: 00:00 to 00:00 (for r Non-standard Timin Year's Eve to the sta			gs: From the	end of perm	nitted hours		

Hours premises are open to the public								
Day:	Mon	Tues	Wed	Thur	Fri	Sat	Sun	
Start:	09:00	09:00	09:00	09:00	09:00	09:00	09:00	
End:	01:00	01:00	01:00	01:00	01:00	01:00	01:00	
Seasonal v	/ariations/ N	lon-standar	d timings:	guests) Non-sta permitte	00:00 to 00:00 (for residents and bona fide guests) Non-standard Timings: From the end of permitted hours on New Year's Eve to the start of permitted hours on New Year's Day.			
Adult Entertainment:			None.					

2. Representations

2-A Responsib	le Authorities
Responsible	Environmental Health
Authority:	
Representative:	Ian Watson
Received:	29 November 2022

The Gurkha At Raffles, Old War Office Whitehall, SW1

I refer to the application for a New Premises Licence.

The applicant has submitted floor plans of the premises.

This representation is based on the plans and operating schedule submitted.

The applicant is seeking the following

- 1. To provide for the Supply of Alcohol 'On' and 'Off' the premises Monday to Sunday between 09.00 to 02.00 hours. NYE to NYD. 24 hours for residents and their guests.
- 2. To provide Late Night Refreshment 'Indoors' and 'Outdoors' Monday to Sunday between 23.00 to 02.00 hours. NYE to NYD. 24 hours for residents and their guests.
- 3. To provide regulated entertainment 'Indoors' comprising
 - Plays
 - Films
 - Live Music
 - Recorded Music
 - Anything of a similar description to Live Music, Recorded Music and Performance of Dance

Monday to Sunday between 09.00 to 02.00 hours. NYE to NYD. 24 hours for residents and their guests.

I wish to make the following representation

- 1. The hours requested for the Supply of Alcohol will have the likely effect of causing an increase in Public Nuisance within the area.
- 2. The hours requested to permit the provision of late-night refreshment will have the likely effect of causing an increase in Public Nuisance and impact on Public Safety within the area
- 3. The hours requested to permit the provision of regulated entertainment will have the likely effect of causing an increase in Public Nuisance and impact on Public Safety within the area.

The applicant has provided additional information with the application which is being addressed.

Should you wish to discuss the matter further please do not hesitate to contact me.

Responsible Authority:	Metropolitan Police Service (Withdrawn 19 January 2023)
Representative:	PC Tom Stewart
Received:	30 November 2022

As per the below email, I am still waiting to agree some conditions with Mark Browning in regard to the following applications:

Raffles Hotel (The Gurkha At Raffles Hotel) 22/10460/LIPN, Raffles Hotel (Whitehall Place @Raffles Hotel) 22/10467/LIPN, Raffles Hotel (The Cambridge At Raffles) 22/10448/LIPN Raffles Hotel (Pavilion @Raffles Hotel) 22/10455/LIPN and Hotel Licence (22/10484/LIPN).

Until these conditions have been agreed/discussed with the applicant, the MPS will be objecting to the above applications under the grounds of "The Prevention of Crime and Disorder" licensing objective.

Please accept this as a formal representation.

Correspondence from the Metropolitan Police Service to the applicant on 29 November 2022:

Following the site visit at the Raffles OWO last week, please see below the two conditions that I would like to see attached to the Hotel Licence (22/10484/LIPN).

- The Premises shall have policy on protecting children from child sexual exploitation.
 The policy shall include training for all front of house staff on the signs and indications
 of child sexual exploitation as well as the reporting of suspicious activity to the
 appropriate authorities.
- The premises licence holder shall ensure that the management team register and successfully complete the nationally recognised counter terrorism training product referred to as ACT eLearning package or can demonstrate that the ACT eLearning product has been successfully completed within the preceding 12 months and that all front of house staff employed by or at the premises complete the ACT eLearning within a reasonable period not exceeding 3 months from the day they start their employment.

In regard to the:

Raffles Hotel (The Gurkha At Raffles Hotel) 22/10460/LIPN Raffles Hotel (Whitehall Place @Raffles Hotel) 22/10467/LIPN Raffles Hotel (The Cambridge At Raffles) 22/10448/LIPN Raffles Hotel (Pavilion @Raffles Hotel) 22/10455/LIPN

I would like to propose that the following conditions are added:

- The need for SIA registered security will be risk assessed on a continual basis. This
 risk assessment will be made available upon request from a police officer or local
 authority officer.
- There shall be no entry or re-entry to the premises after midnight save for hotel residents and their bona fide guests.

As the last date for objection is tomorrow, I may need to submit a representation in order to ensure that these condition are agreed/considered. I'll hold off until tomorrow afternoon in any case. I am happy to discuss these conditions further. I look forward to hearing from you.

Following an agreement of conditions with the applicant, The Metropolitan Police Service withdrew their representation on 19 January 2023. A copy of the agreed conditions can be found at Appendix 4.

2-B Other Per	2-B Other Persons					
Name:						
Address and/or Re Association:	sidents					
Status:	Valid	In support or opposed:	Opposed			
Received:	15 November 2022					
To whomever it may concern, am sending this email to formally object to the Licensing Application 22/10460/LIPN, specifically with the objective of preventing public nuisance and crime and disorder. I am a resident of as well as other flats in the building.						
Later serving behaviour and this v Returning to our pla- individuals which is	hours and drinking on vill, in turn, severely impose of residence will pot not aligned with the eth	on would directly affect the resthe street will likely result in no pact the quality of living within entially mean passing by noisy nos of a quiet residential street PN1, is not addressed or mitig	oisy and disruptive our building. y, inebriated . It is greatly			
Living in has meant living in a peaceful and safe area, where residents can have privacy. Bringing late night licencing and more of the public to the street opposite will mean a higher risk of crime; as any concentrated area of people in London does. There is currently no venue capacity laid out, nor is there an explanation of how hotel guests will be able to use the premises 24/7. Being an owner of multiple flats within the area, I am also deeply concerned by the effect on the market value of properties.						
tranquil residential area within the normally busy central London hub. Name:						
Address and/or Re Association:	sidents					
Status:	Valid	In support or opposed:	Opposed			
Received:	16 November 2022					
l object to the entertainment level and hours proposed in this application. This will allow noise level which will ruin the peace of the local residents.						

Name:						
Address and/or Re	sidents Association					
Status:	Valid	In support or opposed:	Opposed			
Received:	16 November 2022	• • • • • • • • • • • • • • • • • • • •	••			
I am writing to firmly object to the preposterous application for the establishment of the above. Indeed, I am amazed this application has been resubmitted. The noise, light, sanitary and traffic impact on our home opposite would be devastating. As a long-standing resident of with strong family connections to the Brigade of Gurkhas I really find it hard to believe that the council is entertaining such an intrusive detrimental development that will destroy the character and atmosphere of this historic part of London and cause serious security issues with the neighbouring Ministry of Defence and Horseguards. The application misrepresents the character of the area both by ignoring the fact that it is residential and by stating it is high traffic, as you know, this is, indeed, a residential area with approximately 150 apartments in alone, very little local and nearly no through traffic. Having up to 80 outdoor diners within close proximity to our home almost 24/7 would create an intolerable level of noise, disturbance and intrusion and would be significantly detrimental to our quality of life and mental health. The proposed opening hours from 6am to 1am would lead to even longer periods of excess noise for set up and closing. There are dozens of other flats in which would be similarly affected.						
Outdoor food service would add to the already notable pest control burden putting wider sanitation issues in this area. Additionally, the current blockage of the pavement for the construction site regularly leads to pedestrians needing to walk in the road; parts of this proposal appear to make permanent this compromising obstruction. Please do not waste my time with further attempts to circumnavigate local opinion.						
	ing unic with further at		п ориноп.			
Name:						
Address and/or Re	sidents Association					
Status:	Valid	In support or opposed:	Opposed			

I am writing to object to this proposal for outdoor seating for restaurant/hospitality purposes. This is a residential area and whilst planning consent may exist for restaurant facilities within the curtilage of the building, no consent exists for external seating which will have an adverse impact on the amenity of the residents.

21 November 2022

Received:

This is a residential area; people move here for the peace and quiet it offers and any form of external hospitality will create noise disturbance to the residents. This is an unacceptable proposal and should be refused.

Name:					
Address and/or Residents Association:					
Status:	Valid	In support or opposed:	Opposed		
Received:	17 November 2022		•		
The plans that outline the licence applications include an area outside the demise of the actual OWO property and the Gurkha Restaurant. I assume this means pavement seating and service to which i object. This is directly in the area that demarcates a fire muster point for much of including the residents and possibly the Royal Horseguards Hotel. Quite apart from this, this area is completely unsuitable for pavement style dining and the associated noise that it will create in the later hours, especially in summer. I object very strongly to this proposal to have pavement services and licencing.					
Name:					
Address and/or Re	sidents Association				
Status:	Valid	In support or opposed:	Opposed		
Received:	28 November 2022				

As a property owner on purchase, I object to this proposal in the highest possible way. The developers of this project have "pushed the envelope" with the local residents consistently throughout the project. As an example, they misled us about the extent of the additional floors they incrementally added to their plans. This has eliminated about 2/3 of our view. This latest proposal seems equally misleading.

It appears that the developer has discretely added a significant part of the pavement at the entrance as part of the floorplan. The last-minute addition of an outdoor restaurant 30 yards from our grade 2 listed, thin windows is not welcome.

In addition, they have requested operating hours to 2AM. Even if the outdoor seating is rejected, this will mean loud, sometimes drunken people leaving at that hour. It will literally sound like they are in our bedroom. These operating hours are not appropriate for our otherwise quiet street.

This restaurant as presented will change the entire nature of our quiet neighbourhood and will create noise and light pollution and unwanted traffic and rubbish.

As I understand it, it was agreed when this project was approved that the Whitehall Court side was for residential only and would remain quiet. This proposal is completely contrary to that.

There are substantial outdoor areas in the massive OWO complex including a rooftop restaurant and bar (which was also "snuck in" in my opinion). At this late point in the project, granting them outdoor tables and late night operating hours at the detriment and inconvenience of the residents who have put up with so much from them would be quite unfortunate

Name:					
Address and/or Residents Association					
Status:	Valid	In support or o	pposed:	Opposed	
Received:	29 November 2022				•

This application for a new premises licence attempts to conceal the fact that part of the area referred to in the application is outside the demised premises and utilises part of the pavement which is a public footpath. This is only apparent on close examination of the plan titled "Premises Licence - Gurkha Restaurant Ground Floor Plan".

Both the Applicant and OWO developer, when challenged by me, confirmed that they intend applying for a pavement licence nearer to the time. They also confirmed that the restaurant name will not be the Gurkha Restaurant, which could be interpreted as another attempt to conceal their intentions.

Horseguards Avenue, where the restaurant will be located (not on Whitehall) is a quiet side street surrounded by Grade 2* listed buildings. The Ministry of Defence, a highly secure Government building, is directly opposite the restaurant site which is also adjacent to the revered Gurkha war memorial statue.

Relevant Council policies, such as the public nuisance policy, PN1, are not addressed or mitigated in the application at all as the applicant has chosen to ignore the fact that the pavement site is opposite Whitehall Court, a residential block of approx. 100 flats plus a number of commercial premises. It is obvious that any outside dining in such a secluded site will cause significant public nuisance from noise, increased traffic and pedestrian movements both for the MoD, residents and businesses in Whitehall Court and also the residents of the Old War Office Apartments themselves, some of which will directly overlook the affected pavement. The application does not restrict 24 hour service of alcohol to bona fide hotel guests and their guests.

The underhand way in which the application has been submitted raises the question of the suitability of the applicant to operate licensed premises at all & definitely not one with external dining

Name:			
Address and/or Residents Association			
Status:	Valid	In support or opposed	d: Opposed
Received:	29 November 2022		

This representation relates to the above application for a new premises licence. The application is for a new premises licence for a premises identified as The Gurkha, a restaurant at ground level within the Raffles Hotel in the former Old War Office.

the Old War Office ("OWO") and particularly, is as the ever-growing rooftop bar that forms part of the OWO development; however, we are making Representations in relation to all 7 of the Applications for new Premises Licences in the Old War Office development, that have been made simultaneously.

The nature of the development at the Old War Office is complex and significant in its scale and we would suggest all 7 licence applications need to be considered simultaneously, as it is only with an appropriate prospective that takes in the likely impact of all 7 licences, that the relevant issues can be appropriately determined by the Licencing Authority. Both commutatively and individually, the applications are likely to impact on the four Licencing Objectives as set out below:-

The Prevention of Crime and Disorder

The provision of licensable activities, in particular the sale by retail of alcohol, and to some extent the provision of regulated entertainment, has a well-documented link to the propensity for persons to commit acts of crime with disorder, both against each other and those innocent members of the public that they encounter. The application seeks substantial hours for the sale of alcohol and provision of regulated entertainment, and so the grant of this application on its current terms is likely to increase crime and disorder in the surrounding area. We also note that the application includes the provision of late night refreshment and Westminster City Council has identified that locations providing late night refreshment offer a considerable attraction to persons who are and have consumed alcohol, both at the premises and in the local area, effectively increasing the number of people likely to be on these premises late into the night on any given day. The combined OWO premises has a significant capacity and so will realistically be holding a large number of persons who will have consumed alcohol late into the night. When those customers leave the premises late in the evening or in the early hours of the morning, the identified link between the consumption of alcohol and the propensity to engage in crime and disorder will be all too readily played out in the surrounding residential neighbourhood.

The Prevention of Public Nuisance

Further to our comments above on the prevention of crime and disorder, a substantial number of people leaving this premises late in the evening or in the early hours of the morning will have, we would go so far as to say, an obvious impact on local residents who will be expecting to quietly enjoy their homes and get a good night's sleep. Westminster City Council has identified the (perhaps all too obvious) link between persons consuming alcohol and listening to regulated entertainment and the propensity for those persons to cause noise nuisance to local residents as they gather and pass by residents' homes.

We would add that the provision of regulated entertainment itself has the potential to result in noise breakout and that noise is likely to disturb residents, especially in the late evening and early hours of the morning. Again, for a combined premises of this size, the above is a considerable issue that causes concern to all local residents, including our client.

Public Safety

Due to the nature of the premises, it is highly likely that large numbers of people (many of whom will have consumed alcohol), will depart simultaneously when the premises close to the public or at the end of any particular event. This is a highly trafficked area and the management of such persons needs to be demonstrated to the highest level to ensure the safety of those departing customers. This is a clear and substantial risk and needs to be considered in detail by the Licensing Authority at an appropriate subcommittee.

Protection of Children From Harm

We can expect the various licence premises within this combined development to have in place, robust age verification systems, however, as we have noted above, public nuisance is highly likely to be caused by departing customers (especially in the evening and early morning) and many of those that live in the neighbourhood surrounding the premises have families with children who require more sleep than the parents. The impact on those children of this operation is likely to be even more significant than it will be on neighbouring adult residents.

Matters Generally

We strongly suggest to the Licensing Authority that the applications submitted in relation to the OWO development, including this application, fail to sufficiently address the requirements of Westminster's Statement of Licensing Policy; including but not limited to, Policies CD1, PS1, PN1, CH1, RNT1, HOT1, MD1 and PB1. Further, the nature of the 7 applications and the draft Conditions attached to them, fail to clearly and adequately identify the number and nature of the persons allowed on the Premises and receiving Licensable Activities at any given time.

Our clients will ensure that they or their representatives are free to attend any subcommittee hearing that the council may convene in relation to this and the 6 other abovementioned applications, and will provide a detailed comment by way of their own witness testimony, along with detailed submissions from us, their legal representatives.

Further submissions have been received from the interested party which can be found at Appendix 1.

Name:					
Address and/or Re	sidents Association				
Status:	Valid	In support or opp	oosed:	Opposed	
Received:	30 November 20202	_			

My objection is to the application for a licence for an outside bar on the exterior pavement of the Gurkha Restaurant @ Raffles, next to the Gurkha War Memorial.

I am a resident of the exterior area the subject of the application, approximately 100 feet from my sitting room and bedroom window. The floor plan of the exterior area the subject of the application shows an area outside the restaurant on the pavement of Horseguards Avenue to which it is claimed the restaurant has "street access".

No such access from the ground floor restaurant is visible on the application documents other than through the hotel entrance itself which is not part of the application for a licence, raising the prospect of waiting staff or customers carrying drinks through unlicenced premises. I believe the intention is to serve alcohol outside the restaurant on the pavement 24 hours a day for residents and bona fide guests and 9am to 2am for members of the public. No capacity is provided. No conditions are attached in terms of hours.

I object in the strongest terms to a licence for such activity on the ground of public nuisance. The noise from an outside bar day and night would be intolerable. It is a very quiet and peaceful area and the noise would render sleep impossible and disrupt our daytime. The effect of the application being granted would be the public nuisance of anti-social behaviour, intolerable noise and visual and lighting blight. I expect that the license would lead to an increase in crime and disorder in the area. The siting of licensed premises in that historic location would be incongruous, situated next to a War Memorial for fallen Gurkha soldiers, the MOD, and Horseguards, all used for ceremonial occasions, creating a further public nuisance. The payement bar would be a nuisance for me as neighbour and for the public.

Name:						
Address and/or Re	sidents Association					
Status:	Valid	In support or opposed:	Opposed			
Received: Objection for potenti	30 November 20202					
the lack of any plant pest control in partice This is a quiet reslive music and performance.	s of operation in a quiet on the sto mitigate impact on cular) sidential area, so an ente frmance, and outdoor for	the people living nearby (noise ertainment venue with extended and service is unacceptable.	d opening hours,			
their guests are exce	2. The requested opening hours of 9am-2am for the general public and 24/7 for residents and their guests are excessive.					
room,		be well within earshot of our be rude on our ability to sleep and s of other				
4. Pest control needs attention. Hours of any outdoor activity or trial - dining plus set up and clean up - need to be limited to daylight hours so the area is truly cleaned of litter, food waste, cigarette buts and cleaning activities do not create poise and puisance at unsociable hours						

Coffee cups and other litter, food on the ground attracting more rats and pigeons would be

5. The size of the outdoor area needs to be limited so as not to compromise the space on the sidewalk. The current construction hoardings often lead pedestrians to walk in the bike lane

6. This proposal lacks any consideration of neighbourhood impacts raising questions about the applicant's suitability. Food and Entertainment venues can peacefully coexist with the many residents of other parts of this neighbourhood, provided noise and traffic mitigation are managed well- by others, and generally at a greater distance from residences than this.

I believe the licensing objectives which would be adversely impacted include prevention of

In support or opposed:

Opposed

very undesirable for all.

Name:

Status:

Sirs

Received:

I am a resident of

and road so are excessive on any long-term basis.

Address and/or Residents Association

Valid

30 November 20202

public nuisance, prevention of crime and disorder and public safety.

The proximity of this location to two MOD sites, Headquarters London District in Horse Guards (which recently saw a MOD Policeman attacked) and the main gate of the MOD, used for Guards of Honour for foreign dignitaries, would pose a security challenge and it would be inappropriate for the Secretary of State for Defence to welcome a VIP while watched by all day diners.

It would likely attract a level petty of crime not felt in the area yet and increase the existing problem of vermin which we are dealing with.

The noise would adversely impact the sleep of nearby residents including children who live in a flat on the Upper Ground Floor, even closer than mine to the proposed site.

In general, beyond the MOD buildings the application does not suit the area. There is a Royal Palace yards away for example. Soho which has ample outside seating is a quarter of a mile away but does not have MOD or Royal Palaces next to external diners.

The area has traditionally become very quiet after the, mostly government and civil service workers go home. It is one of most quiet central locations in London, again, something that will be materially adversely affected by this proposal. The Horse Guards Clock, prior to the completion of Big Ben, was the main public clock in Westminster. The strike of the bells are not loud and would likely be drowned out by large public dining and drinking areas.

As a former serviceman I do find the Proximity to a War Memorial also inelegant.

There are significant omissions in the application including around "the restaurant condition". The difficulty in getting to what is precisely proposed in the application is also disappointing.

I fear the consumption of alcohol over such extended hours would not only change this beautiful quiet and historic area of London, but also create a noise level that impacts residents badly.

Name:				
Address and/or Residents Association				
Status:	Valid	In support or opposed:	Opposed	
Received:	30 November 20202			

Regarding planning application 22/10460/LIPN, as a resident owner-occupier I strongly object to this application.

The information appended to this license application has included inconsistent elements, specifically EPR Architects drawing OWO-EPR-AR-DRW-B-XX-91-0600 Rev P3 dated 5 September which includes a 22 meter x 3 meter alfresco dining zone along Horse Guards Avenue, in addition to 74 square meters of alfresco dining in the Hotel courtyard. There is no objection to the courtyard alfresco.

The proposal seeks to impose a permanent disruptive atmosphere and make the alfresco dining a permanent cacophony of discord into this area.

Alfresco dining along Horse Guards Avenue is insensitive to the character of an iconic street and solemn memorial.

The proposed restaurant is unclear design and operational intent.

It also seeks to introduce uncontrolled noise and light disruption to the neighbourhood.

To reiterate, there is no objection for the hotel to apply for operational licenses for activities within the structure and fabric of the Old War Office building. In fact, the hotel has developed and built numerous varied dining facilities, a number which have alfresco dining, within the extents of the building itself. Including an approximate 74 square meters for this restaurant within the hotel's own courtyard! It is therefore unsuitable and thus no need for yet another

alfresco space along Horse Guards Avenue, and the applicant should withdraw and resubmit an application without demarcation into an outdoor dining zone.					
Name: (Withdra November 2022)		Withdrawn 22			
Address and/or Residents Association					
Status:	Valid	In support or opposed:	Support		
Received:	30 November 20202				
Dear Sir/Madam, We believe the developers of the Old War Office (OWO) building have withdrawn their previous application and have submitted a new application for a reduced seating – see plan attached. made his initial objection (attached) to the planned development, but the new proposal is acceptable to the planned seating – see plan attached. Our requirements remain extant should the OWO Developers see fit to change their plans again. We are happy for the licence to be given, subject to our request for the reduced seating area.					
Following discussive representation 22	• •	the interested party withdre	w their		

3. Policy & Guidance

The following police	sies within the City of Westminster Statement of Licensing Policy apply:
Hotels Policy HOT1 applies	A. Applications outside the West End Cumulative Impact Zone will generally be granted subject to:
	 The application meeting the requirements of policies CD1, PS1, PN1 and CH1. The hours for licensable activities being within the council's Core Hours Policy HRS1.
	 The operation of any delivery services for alcohol and/or latenight refreshment meeting the council's Ancillary Delivery of Alcohol and/or Late-Night Refreshment Policy DEL1.
	4. The sale by retail of alcohol, regulated entertainment and late-night refreshment must be an ancillary function to the primary purpose of the venue as a hotel.
	5. The applicant has taken account of the Special Consideration Zone Policy SCZ1 if the premises are located within a designated zone.6. The application and operation of the venue meeting the definition of a Hotel as per Clause C.
	C. For the purposes of this policy a Hotel is defined as a premises that is primarily used as an establishment providing overnight accommodation for customers.
Hours Policy HRS1 applies	A. Applications within the core hours set out below in this policy will generally be granted for the relevant premises uses, subject to not being contrary to other policies in the Statement of Licensing Policy.
	B. Applications for hours outside the core hours set out in Clause C will be considered on their merits, subject to other relevant policies, and with particular regard to the following:
	1. The demonstration of compliance in the requirements of policies CD1, PS1, PN1 and CH1 associated with the likelihood of the effect of the grant of a licence for later or earlier hours on crime and disorder, public safety, public nuisance and the protection of children from harm.
	 If the application is located within a Special Consideration Zone they have demonstrated that they have taken account of the issues identified in that area and provided adequate mitigation. Whether there is residential accommodation in the proximity of the premises that would likely be adversely affected by premises being open or carrying out operations at the hours proposed.
	4. The proposed hours of the licensable activities and when customers will be permitted to remain on the premises.5. The proposed hours when any music, including incidental music, will
	 be played. 6. The hours when customers will be allowed to take food or drink outside the premises or be within open areas which form part of the premises.
	 7. The existing hours of licensable activities and the past operation of the premises (if any) and hours of licensable premises in the vicinity. 8. Whether customers and staff have adequate access to public transport when arriving at and leaving the premises, especially at night.

- **9.** The capacity of the premises.
- **10.** The type of use, recognising that some venues are more likely to impact the licensing objectives than others; for example, pubs and bars are higher risk than theatres, cinemas and other cultural and sporting venues due to the nature of the operation.
- **11**. The Licensing Authority will take into account the active measures proposed for a 'winding down' period including arrangements for people to be collected from the premises to travel home safely.
- **12**. Conditions on hours may be attached that require that the supply of alcohol for consumption on the premises ceases a suitable period of time before customers are required to leave the premises.
- **13.** The council, acting as the Licensing Authority, may reduce hours if, after review, it is necessary to impose conditions specifying shorter hours in order to promote the licensing objectives.
- 14. Specific days for non-standard hours should be identified and justified as part of the application to allow responsible authorities and interested parties to evaluate the impact that these licensable activities may have, and to plan accordingly. The consideration of applications for later hours for Bank Holiday Mondays will take into account that later hours are generally granted for preceding Sundays and that the next day is a working day. Non-specific days are expected to be covered by Temporary Event Notices or variation applications.
- **C**. For the purpose of Clauses A and B above, the Core Hours for applications for each premises use type as defined within this policy are:

8. Restaurants

Monday to Thursday: 9am to 11.30pm. Friday and Saturday: 9am to Midnight.

Sunday: 9am to 10.30pm.

Sundays immediately prior to a bank holiday: 9am to Midnight.

- **D**. Core hours are when customers are permitted to be on the premises and therefore the maximum opening hours permitted will be to the same start and terminal hours for each of the days where licensable activity is permitted.
- **E.** For the purposes of this policy, 'premises uses' are defined within the relevant premises use policies within this statement.

Note: The core hours are for all licensable activities but if an application includes late night refreshment, then the starting time for that licensable activity will be 11pm.

4. Equality Implications

The Council in its capacity as Licensing Authority has a duty to have regard to its public sector equality duty under section 149 of the Equality Act 2010. In summary, section 149 provides that a Public Authority must, in the exercise of its functions, have due regard to the need to:

- (a) eliminate discrimination harassment, victimisation and any other conduct that is prohibited by or under this Act;
- (b) advance equality of opportunity between persons who share a relevant protected characteristic and persons who do not share it; and
- (c) foster good relations between persons who share a relevant protected characteristics and persons who do not share it.

Section 149 (7) of the Equality Act 2010 defines the relevant protected characteristics as age, disability, gender reassignment, marriage and civil partnership, pregnancy and maternity, race, religion or belief, sex, and sexual orientation.

5. Appendices

Appendix 1	Premises plans
Appendix 2	Applicant supporting documents
Appendix 3	Premises history
Appendix 4	Proposed conditions
Appendix 5	Residential map and list of premises in the vicinity

Report author:	Ms Roxsana Haq
	Senior Licensing Officer
Contact:	Telephone: 020 7641 6500
	Email: rhaq@westminster.gov.uk

If you have any queries about this report or wish to inspect one of the background papers please contact the report author.

1	Licensing Act 2003	N/A
2	City of Westminster Statement of Licensing Policy	01 October 2021
3	Amended Guidance issued under section 182 of the Licensing Act 2003	April 2018
4	Environmental Health Service Representation	29 November 2022
5	Metropolitan Police Service Representation (Withdrawn 19 January 2023)	30 November 2022
6	Interested Party 1	15 November 2022
7	Interested Party 2	16 November 2022
8	Interested Party 3	16 November 2022
9	Interested Party 4	21 November 2022
10	Interested Party 5	17 November 2022
11	Interested Party 6	28 November 2022
12	Interested Party 7	29 November 2022
13	Interested Party 8	29 November 2022
14	Interested Party 9	30 November 2022
15	Interested Party 10	30 November 2022
16	Interested Party 11	30 November 2022
17	Interested Party 12	30 November 2022
18	Interested Party 13 (Withdrawn 22 November 2022)	30 November 2022



Westminster Licensing Sub-Committee Westminster City Hall 64 Victoria Street London SW1E 6QP

Your ref: 22/10467/LIPN et al Our ref: GA018.1

By email only – licensing@westminster.gov.uk

30 January 2023

Dear Sirs.

Old War Office, Whitehall, London, SW1A 2EU Licensing Act 2003 Applications 22/10514/LIPN et al associated with the Old War Office Hotel Development. (the "Applications")

and have previously provided a representation that can be found in the committee papers for this application. Unfortunately, due to a longstanding commitment, are unable to attend the hearing on 2 February 2023 and so, we are providing this update to our original representation to stand as our client's written submissions to the subcommittee. Further, will be represented by Mr Richard Brown of the Westminster Licencing Project in his capacity as specialist legal representative to the citizens of Westminster.

A copy of these submissions will be sent to the Applicant's team including their legal advisor and we look forward to any comment the Applicant may have on the same. We can be contacted at the above email address during normal business hours.

Home

the Old War Office. We

understand that this is the case for many of the residences in this (currently) surprisingly quiet neighbourhood.

The Applications Generally

Save for specific issues affecting the roof bar and restaurant, our client's concerns broadly relate to the three ground floor bars and restaurants that face outwards onto the highway. We note that despite these units being described for the most part as restaurants, no restaurant condition has been offered for any one of the licences being sought. For this reason, we ask the members to impose



Westminster's Model Condition 66 along with Model Condition 60 allowing for a capacity-restricted holding bar in each of the restaurants:

MC66 The premises shall only operate as a restaurant,

- (i) in which customers are shown to their table or the customer will select a table themselves.
- (ii) where the supply of alcohol is by waiter or waitress service only,
- (iii) which provide food in the form of substantial table meals that are prepared on the premises and are served and consumed at the table,
- (iv) which do not provide any takeaway service of food or drink for immediate consumption off the premises,
- (v) where alcohol shall not be sold or supplied, otherwise than for consumption by persons who are seated in the premises and bona fide taking substantial table meals there, and provided always that the consumption of alcohol by such persons is ancillary to taking such meals.
- MC60 Notwithstanding condition MC66, alcohol may be supplied and consumed prior to their meal in the bar area (*designated on the plan*), by up to a maximum at any one time, of [*Enter number of persons or percentage of persons*] persons dining at the premises.

We would ask the members to note that without the imposition of the above conditions the applications as they stand are for three street level bars with no restrictions or conditions open to the public until 2.00 am seven days a week. We would submit that that is quite simply not appropriate for a highly residential area such as this.

In addition to the above condition, we would request that the members impose specific capacity conditions on each of the licenced areas. Currently, although capacity conditions are proposed, no specific capacity figures have been identified, and there is no mention of a limit on guests of residents.

Further, all persons wishing to smoke, regardless of where they are within the hotel development (including any of the bars and restaurants) should be required to do so in the internal courtyard.

Access to Ground Floor Premises

The Cambridge Bar & Restaurant, the Gurkha and the Whitehall Place Restaurant are at ground floor and we understand can be accessed without having to pass through the hotel. While this may be acceptable during the daytime operation, in the later hours, these are effectively three freestanding late night venues selling alcohol as well as, but not currently, ancillary to food. This is all the more concerning given the number of protestors who regularly congregate in the area due to its proximity to Whitehall and Trafalgar Square.

Access in the later hours to these premises should be by way of the main hotel entrance in order to mitigate the risk of noise nuisance through the comings and goings at ground floor level of customers seeking and having partaken of licensable activities including the sale of alcohol. The Applicant has proposed a condition requiring this, however, in its current form, the condition requires access to be by way of the main hotel entrance after 1am. We request that in order to promote the Prevention of Public Nuisance Licencing Objective, this requirement should commence at 10pm daily (when the various Premises are open past that time).

Opening Hours

Currently, the applications are to allow hotel 24 hours a day for each of the licenced units, but more concerningly for local residents the applications are to allow members of the public access until 2.00 am seven days a week.

We would ask the committee members to note the highly residential nature of this area, and to appropriately reduce the hours that members of the public may be on the premises on Sundays to Thursdays, to a terminal hour of 11pm (with last orders at 10pm) and Midnight (with last orders at 11pm) on Fridays/Saturdays. Further, we would ask that this is enshrined by way of condition requiring such persons to be off the premises by midnight rather than simply for them to remain on the premises having been provided with licensable activities such as the sale of alcohol up until midnight.

Comments on the Specific Licence Applications

22/10484/LIPN – The Raffles Hotel

Given the size and capacity of the hotel, and its likely role as a destination venue, we submit that although hotel residents may indeed be expected to arrive at anytime of the day, non-residents should be excluded from the Premises outside of the hours we have proposed for the restaurants and bars; effectively all non-residents to be off the premises from 11pm/Midnight to start of business the following day.

22/10514/LIPN – The Raffles Apartments

We cannot see why these need to be licensed as they can be serviced from the hotel licence by way of off sales.

22/10450/LIPN – The Rooftop at Raffles Hotel

The use of the terrace area should be limited to an appropriate number of customers so as not to cause a nuisance at any time (this should not simply be a number limited by health and safety regulations). Further, the terrace should not be accessed by anyone (save for staff in carrying out maintenance that cannot reasonably be conducted at any other time) between the hours of 9pm and 9am.

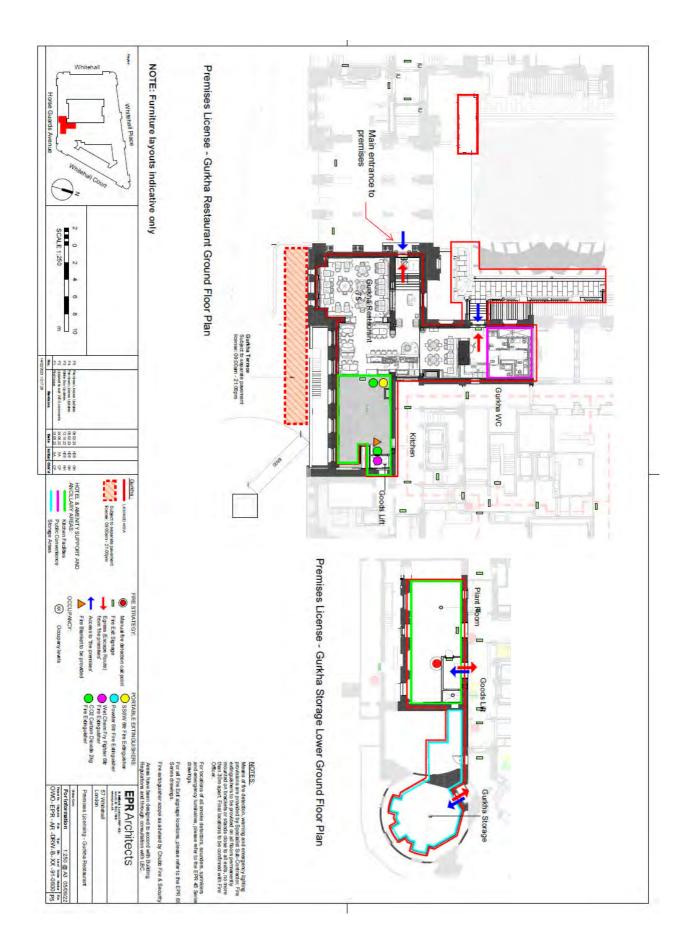
22/10455/LIPN - The Pavilion

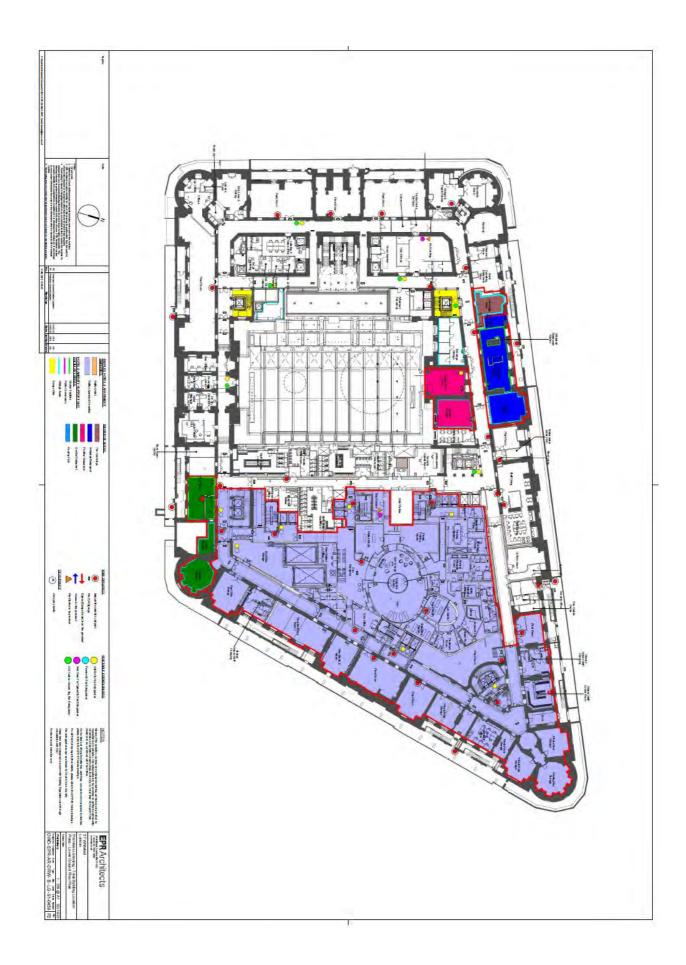
are not against the use of this primarily internal restaurant, with it's terrace within the courtyard area. However, it would seem perfectly sensible and practicable for all customers who whish to smoke, from the Hotel and its various licensed units, to be required to do so within the courtyard area, not only those from the Pavilion.

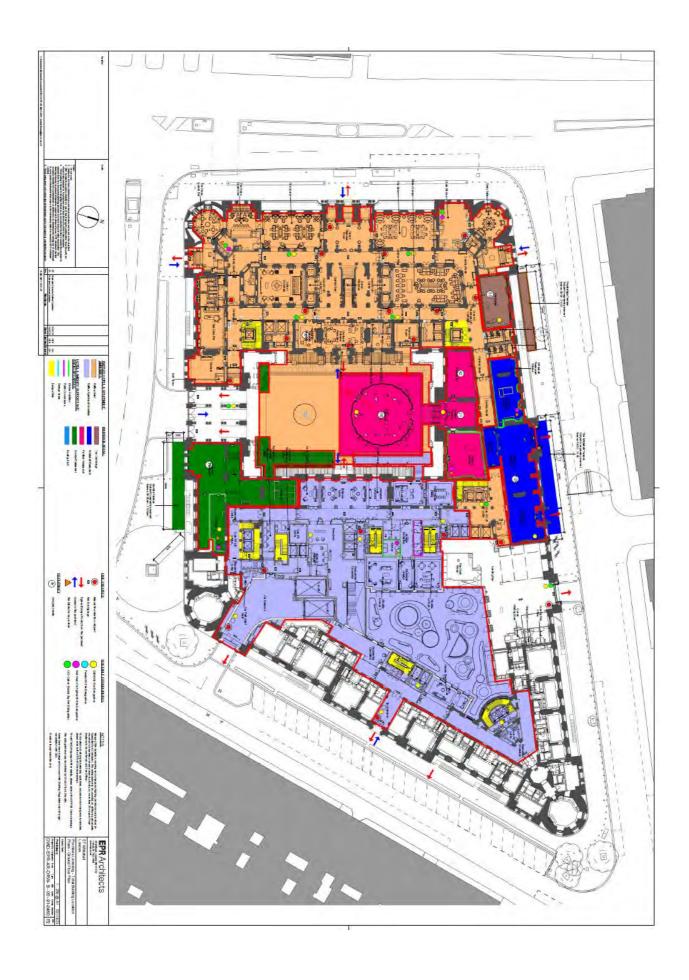
Yours faithfully



Premises Plans Appendix 2







Thomas & Thomas

OLD WAR OFFICE WHITEHALL LONDON SW1A 2BX

EXECUTIVE SUMMARY



THOMAS & THOMAS PARTNERS LLP 38A MONMOUTH STREET LONDON WC2H 9EP

Reference: AT/51.1.1
Solicitors for the Applicant



Introduction

1. Following the adjournment of the applications on Thursday 2 February, the applicant has provided additional plans and amendments to the various applications, in respect of hours of operation, conditions and licensable activities. Those changes are shown below:

	Hours & Activities						
Area	Public / Nor	Public / Non-Residents		External Terraces	Residents (Hotel / Apartments)		
Hotel	Plays, Exhibition of Film, Live & Recorded Music, Late Night Refreshment, Performance of Dance, Anything of a Similar Description, Sale of Alcohol	Mon to Sun 09:00 to 02:00	Ground Floor Mon to Sun 09:00 to 23:00	N/A	Sale of Alcohol, Exhibition of Film, Recorded Music, Late Night Refreshment	Mon to Sun 24 hours	
Ground Floor Restaurants (Whitehall, Cambridge, Gurkha, Pavilion)	Live & Recorded Music, Late Night Refreshment. Sale of Alcohol	Mon to Sun 09:00 to 01:00	Ground Floor Mon to Sun 09:00 to 23:00	Ground Floor Mon to Sun 09:00 to 21:00	Sale of Alcohol, Exhibition of Film, Recorded Music, Late Night Refreshment	Mon to Sun 24 hours	
Rooftop Bar & Restaurant, 5 th & 6 th Floor	Live & Recorded Music, Late Night Refreshment. Sale of Alcohol	Mon to Sun 09:00 to 02:00	6 th Floor Mon to Sun 09:00 to 21:00 5 th Floor Internal Terrace Mon to Sun 09:00 to 02:00 (non-residents) 24 hours (Hotel Residents & Guests)	N/A	Sale of Alcohol, Exhibition of Film, Recorded Music, Late Night Refreshment	Mon to Sun 24 hours	
Apartments	Plays, Exhibition of Film, Live & Recorded Music, Late Night Refreshment, Performance of Dance, Anything of a Similar Description, Sale of Alcohol	Mon to Sun 09:00 to 02:00			Sale of Alcohol (on & off), Exhibition of Film, Recorded Music, Late Night Refreshment	Mon to Sun 24 hours	

In summary:

- a) The hotel and rooftop hours remain at 09:00 and 02:00*;
- b) The ground floor uses (Gurkha, Whitehall, Cambridge, Pavilion) amended to 09:00 and 01:00*;
- c) All external ground floor terraces will not operate save for between 09:00 and 21:00;
- d) The 6th floor terrace will not operate save for between 09:00 and 21:00; and



e) The ground floor internal terraces will not operate save for between 09:00 and 23:00.

The Application

- 2. The Grade II* listed Old War Office is one of the most historically significant buildings in London, and is iconic both in terms of its physical appearance and by virtue of its historic function.
- 3. The overall vision of use celebrates the building's heritage and seeks to secure the buildings long-term future, introducing an appropriate mix of appropriate high-quality uses, facilitating public access to the building for the first time and delivering the restoration and adaptation of this nationally important building.
- 4. The mixed-use scheme includes a 120 bedroom hotel and ancillary spaces, 85 residential apartments and ancillary facilities.

The Applicant

- 5. The applicant is **57 Whitehall SARL**, who are the developer of the hotel. They have entered into a long-term agreement with Raffles Hotels and [] other restaurant operators. Raffles Hotels & Resorts is part of Accor S.A. headquartered in Tour Sequana, Issy-les-Moulineaux, France. Accor S.A. operates a number of hotels in the capital, two hotels are in close proximity that are managed very successfully (The Savoy & Sofitel St James).
- 6. Six of the licences are constituent parts of the hotel and a condition is proposed that the uses under the licences remain ancillary to that use. The seventh application is for the private apartments, where the majority of the use is conditioned to residents and their guests only. The only part that is not is a small function room ancillary and connected to the main hotel. This is hatched black on the plan. Therefore, the overwhelming use and access onto Whitehall Court is only by the long-term residents of the apartments.
- 7. Uniquely, the hotel also has on-site parking for residents and a bespoke taxi pick-up and servicing plan. The departure and dispersal of customers and arrangements for smoking are addressed in the Noise, Dispersal and Management Plan.

Thomas and Thomas Partners

^{*}save for residents and their guests

22/10460/LIPN - The Gurkha at Raffles Hotel Old War Office Whitehall London SW1A 2BX

Ground floor restaurant and bar with external seating on Horse Guards Avenue and within hotel quadrangle

	<u>Non-residents</u>		Hotel Residents & Guests	
	Live & Recorded Music, Late Night Refreshment	Sale of Alcohol	Exhibition of Film, Recorded Music, Late Night Refreshment	Sale of Alcohol
Ground Floor	Monday to Sunday	Monday to Sunday	Monday to Sunday	Monday to Sunday
	09:00 to 01:00	09:00 to 01:00	24 hours	24 hours
Ground Floor Terrace (public highway – off sale)	N/A	Monday to Sunday 09:00 to 21:00	N/A	Monday to Sunday 09:00 to 21:00
Ground Floor Quadrangle (internal terrace)	N/A	Monday to Sunday 09:00 to 23:00	N/A	Monday to Sunday 09:00 to 23:00
Opening Hours	Monday to Sunday		Monday to Sunday	
. 3	09:00 to 01:00		24 hours	
Non-standard timings	From the end of permitted hours of New Year's Eve to the start of permitted hours on New Year's Day. *Off sales other than to the terrace 09:00 to 23:00 only			





Whitehall, London SW1.

The OWO opens in 2022 with London's first Raffles Hotel, 85 Raffles branded residences, and a collection of world-class dining experiences.

The former Old War Office building, a prominent address on Whitehall, offers 5 remarkable restaurant spaces, averaging 3,703 sq ft, in an unrivalled location.

Each space will have a unique style and personality, with flavours from around the world to tempt the palates of hotel guests, residence owners, and the multitude of visitors to London.

An unparalleled canvas to take your restaurant ambitions to new heights.



THE SPACES

ROOFTOP

Flagship 4,819 sq ft rooftop restaurant on the 6th floor with a turret lounge and spectacular views across the capital.

PAVILION

5,019 sq ft Pavilion restaurant with adjacent restaurant and bar.

WHITEHALL PLACE

Ground floor restaurant of 3,828 sq ft with prominent street access and heritage features.

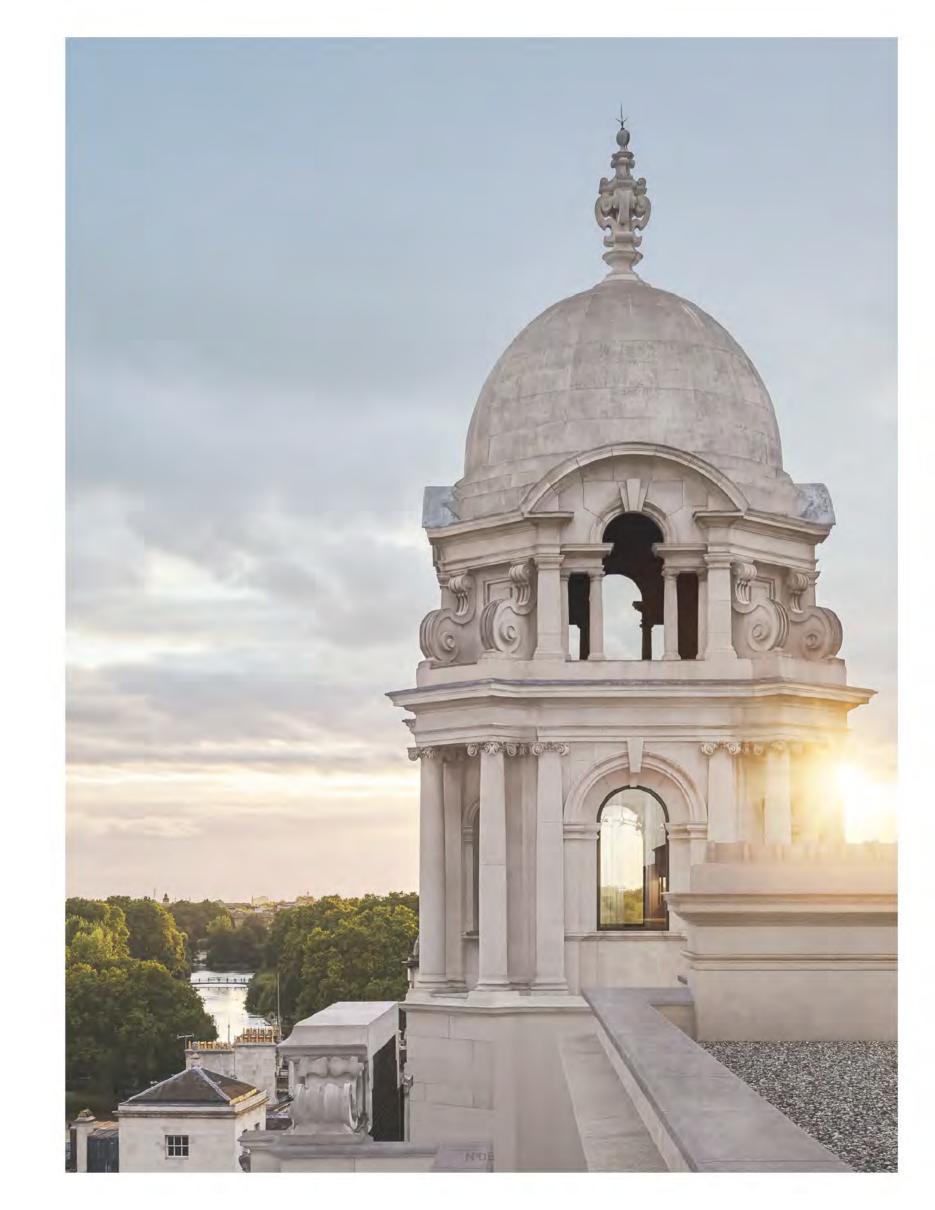
THE GURKHA

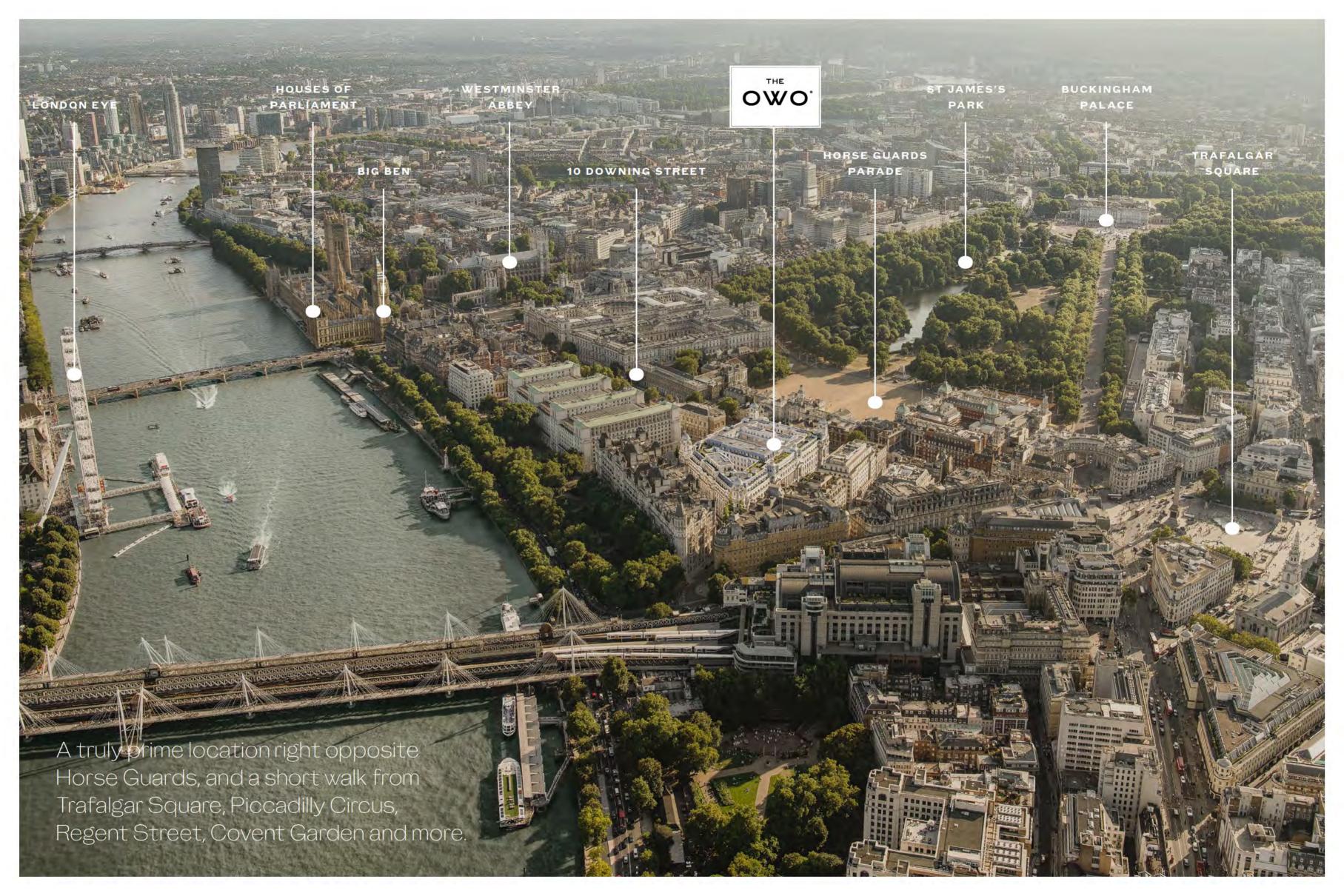
3,906 sq ft restaurant with street access on Horse Guards Avenue.

THE CAMBRIDGE

947 sq ft ground floor retail café space with Whitehall Place street access.

This is a rare opportunity to be part of an extraordinary new chapter in the building's history. Crafted by the world's leading designers, architects and artists, the world has yet to experience anything quite like it.













Above: The National Gallery, Big Ben, Horse Guards Parade, Downing Street.

Minutes from London's iconic attractions.

Within walking distance of The OWO are four of London's leading attractions including Buckingham Palace, Houses of Parliament, Big Ben, and Piccadilly Circus. The most popular in Westminster are the National Gallery and Westminster Abbey, attracting approximately 4 million visitors each per year.













Above: Bond Street, Estiatorio Milos restaurant, The Ritz Hotel,
Dover Street Market and Burlington Arcade.
Opposite: Royal Warrant Holder, Fortnum and Mason.

A new generation of brands alongside venerable institutions.



The area is home to some of the capital's most established institutions from Christie's to the Royal Academy, as well as historic private members' clubs like Whites and the Carlton Club. Today, these are joined by a new generation of restaurants, flagship stores and galleries from Fortnum & Mason to the cutting-edge Dover Street Market.

N°010

HOTELS/CLUBS

0 Corinthia London 2 Great Scotland Yard

3 Sofitel

4 Dukes London

5 Hotel Café Royal

6 The Stafford

7 St James's Hotel and Club

8 The Ritz

9 W London

000 The Savov

Annabel's

12 The Arts Club

13 67 Pall Mall

Mark's Club 15 Oswalds

19

16 5 Hertford Street Club

Œ Conduit Club

13 The Westbury Hotel

Browns Hotel

RESTAURANTS

The Wolseley

21 The Northall

22 Kerridge's Bar & Grill

23 The Yard Restaurant 24 Wild Honey

25 Estiatorio Milos

26 27 Imperial Treasure

Scully St James's

28 Aquavit

Ikovi Restaurant

29 30 Café Murano 31 Sake no Hana

32 Seven Park Place by William Drabble

33 45 Jermyn Street

34 Mahiki Mayfair

Sexy Fish

35 36 Novikov

37 Park Chinois

38 Cecconi's

39 Hakkasan

40 Gymkhana 41 Chutney Mary

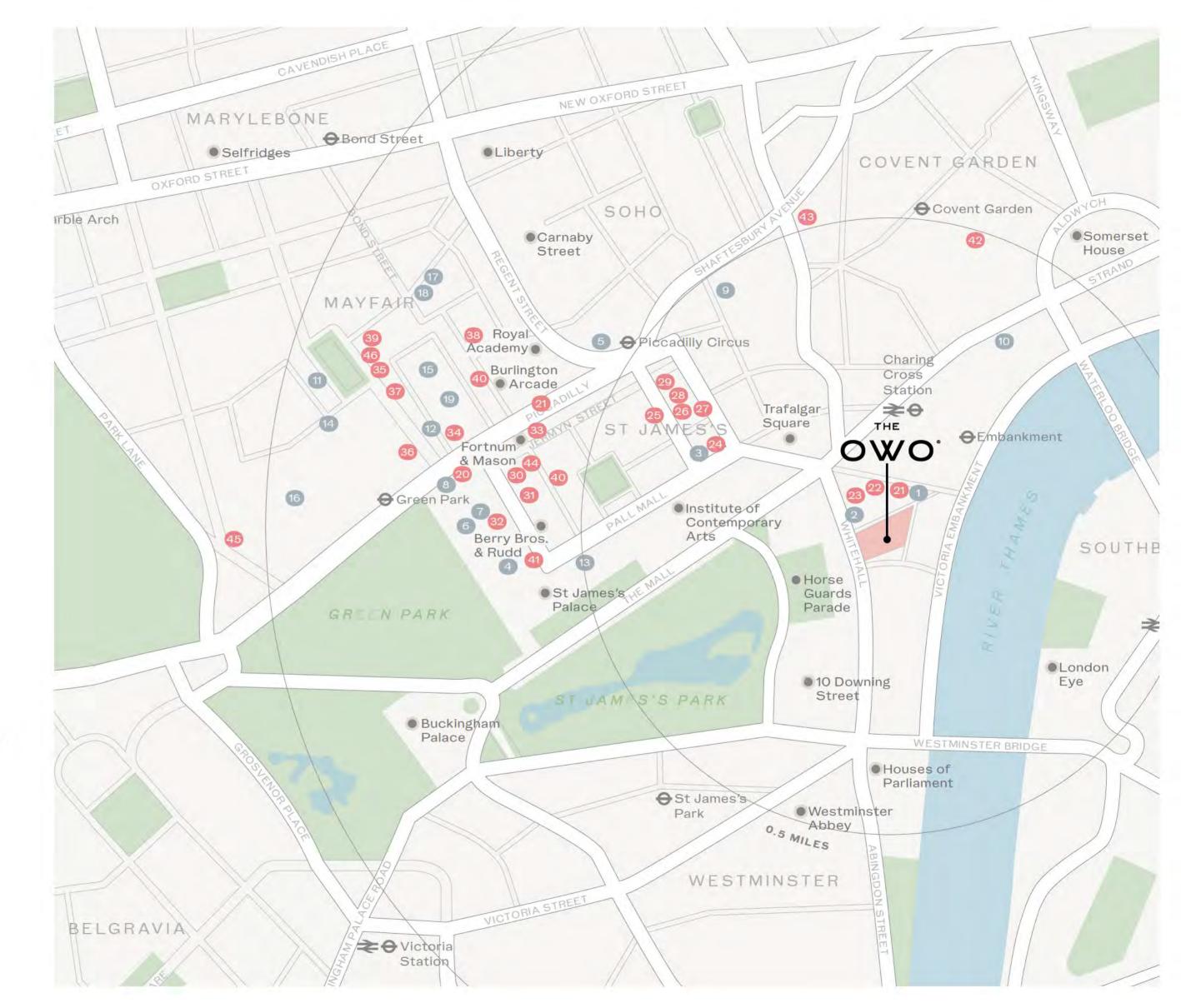
42 Sushi Samba

43 Louie

44 Quaglino's

Nobu Park Lane

Amazonico



HORSEGUARDS AVENUE

Floorplate



Raffles Hotel

Independent Restaurants & Bars

Parking/Other

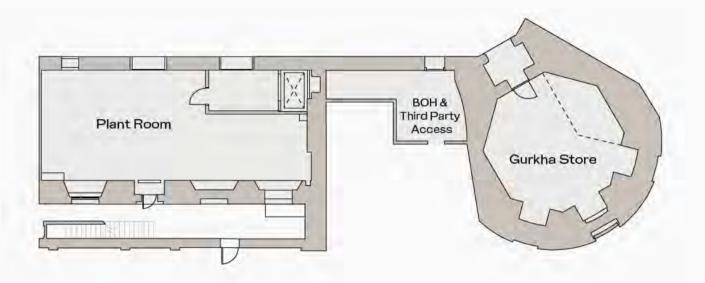
Residential Gardens Residential Amenities



The Cambridge
Whitehall Place Restaurant & Bar
Pavilion Restaurant & Bar
Gurkha Restaurant & Bar
Rooftop Restaurant & Bar (Sixth Floor)



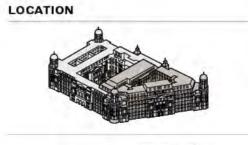




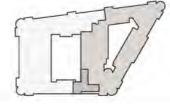
GRAND COURTYARD

Gurkha Restaurant & Bar





TOTAL AREA	FT²	M²	
Ground Lower Ground	2,479ft²	230m²	
	1,427ft²	133m²	
Total Area	3,906ft ²	363m²	





57 Whitehall The Old War Office London SW1A

OWO°

Dispersal Policy

February 2023

Thomas & Thomas Partners LLP Solicitors for the applicant



1 Introduction

- 1.1 This document is submitted by 57 Whitehall Sarl and should be read in conjunction with the seven Premises Licences applications made in respect of The OWO, 57 Whitehall, London, SW1A ("the Premises"). Management will be trained in its implementation and all F&B partners will have to commit to the operating procedures contained herein.
- 1.2 The Premises is situated on the east side of Whitehall, occupying the entire building between Whitehall Place, Whitehall Court, and Horse Guards Avenue.
- 1.3 57 Whitehall Sarl and its operator Raffles Hotels & Resorts are committed to a high standard of professional and responsible management. The management systems will ensure that the Premises is operated successfully, and sympathetically to neighbouring residents and businesses.
- 1.4 The controls set out in this document and corresponding Premises Licences place emphasis on the promotion of the Licensing Objectives.
- 1.5 The Policy will be reviewed regularly and whenever Management become aware of issues associated with dispersal of patrons.



2 Planned Management Measures for Control of Noise

Executive Summary

- 2.1 The main entrance and exit for hotel residents and guests arriving by foot faces onto Whitehall, with a secondary access point through the internal courtyard via Horse Guards Avenue, both shown blue on the diagram below.
- 2.2 There are further entrances for the self-contained F&B premises on both Whitehall Place and Horse Guards Avenue, as shown <u>orange</u>. The OWO Residency accommodation has a separate entrance at the rear on Whitehall Court, shown <u>green</u>.
- 2.3 Vehicle access is provided for via Horse Guards Avenue into the internal courtyard. Residential parking is provided via a separate access on Whitehall Court, both shown purple.
- 2.4 The management controls set out in the Dispersal Policy are designed to ensure all customers leave the area as quickly and as quietly as possible.
- 2.5 The below diagram sets out the various entrance routes from street level; all access locations to the premises will be monitored and controlled at all times.





3 General Operational Controls

- 3.1 The Management team will take their responsibilities as a neighbour very seriously.

 Management controls shall include:
- 3.1.1 Extensive employee induction and on-going refresher training, including:
 - 3.1.1.1 Responsibilities in the local area and towards local residents.
 - 3.1.1.2 Customer care and hospitality.
 - 3.1.1.3 Complaint handling.
 - 3.1.1.4 Food Safety.
 - 3.1.1.5 Health and Safety.
 - 3.1.1.6 Fire Safety.
 - 3.1.1.7 Security awareness under Met. Police "Project Argus" programme.
 - 3.1.1.8 Counter terrorism training.
 - 3.1.1.9 safeguarding and welfare engagement training.
 - 3.1.1.10 Obligations under the Licensing Act 2003.
- 3.2 Operational procedures to mitigate nuisance in the local area, including:
 - 3.2.1 Responsible management of patrons both within internal and external areas of the Premises.
 - 3.2.2 Controlled management of the arrival and departure of patrons, including encouraging departing patrons to disperse quickly and quietly to their onwards direction of travel.
 - 3.2.3 Advice from an independent sound acoustic expert.
 - 3.2.4 Regulated entertainment limited to indoors only.
 - 3.2.5 Sympathetic servicing of the Premises, see section 5.
 - 3.2.6 Internal CCTV coverage including full frontal imaging of anyone entering the Premises. At any given time, security on duty will be available, at least one of whom shall be able to operate the CCTV system.
 - 3.2.7 The Premises external perimeter will be monitored and walks conducted at regular intervals to promote security and maintenance.



4 People Arriving, Departing & in the Vicinity

Dispersal Policy

- 4.1 The objective of the Dispersal Policy is to ensure a quiet, controlled and swift dispersal of all patrons, including hotel residents, their guests and persons visiting the F&B premises.
- 4.2 The Dispersal Policy shall promote a professional and responsible management of patrons as they leave the Premises to ensure they make their onwards journey without any adverse impact on local residents.
- 4.3 Despite the central London location, employees shall be made aware that local residents, as well as neighbouring hotel accommodation are in the vicinity, particularly at the rear.
- 4.4 This Dispersal Policy will be followed throughout the opening hours, though particular attention will be given to non-hotel residents leaving at the later hours.
- 4.5 In the event of an emergency, a full fire evacuation plan will be in place.

Entrances and Exits

4.6 All access and egress points will be suitably staffed and monitored throughout the day and night, when in use, given the hotel 24-hour nature.

Dispersal

- 4.7 Towards closing time of the F&B areas, the following measures, where appropriate, are taken to ensure a gradual and quiet dispersal:
 - 4.7.1 Politely reminding patrons that the Premises is about to close to non-residents.
 - 4.7.2 Advising patrons that require a taxi to wait either inside the Premises or internal courtyard for vehicle access.
- 4.8 Notices shall be prominently displayed at all exits requesting patrons to respect the needs of local residents and businesses and leave the area quietly.

Transport

- 4.9 Patrons may arrive and depart by various modes of transport, including by foot and private car taxis.
- 4.10 The Premises are also well serviced by various public transport options, as set out below. Hotel lobby staff will be familiar with the transport links so they may direct patrons, when required, to nearby transport links, as outlined below: -



Tube

- 4.11 <u>Embankment (District / Circle / Northern / Bakerloo Lines)</u> is located within 0.2 mile / 5-minute walking distance of the Whitehall exit. The Northern Line runs Night Tube service on Friday and Saturday evenings throughout the night.
- 4.12 <u>Westminster</u> (Jubilee / District / Circle Lines) is located within 0.3 mile / 5-minute walking distance of the Whitehall exit. The Jubilee Line runs Night Tube service on Friday and Saturday evenings throughout the night.

Rail

4.13 The Premises is located within 0.3 mile / 7-minute walking distance of Charing Cross Railway station where various railway lines are available serving south London and beyond.

Buses

4.14 The Premises is served by TFL public buses, including night buses, on Whitehall. Routes include: -3, 12, 159, 453 and night buses N3, N53, N109, N155 and N381.

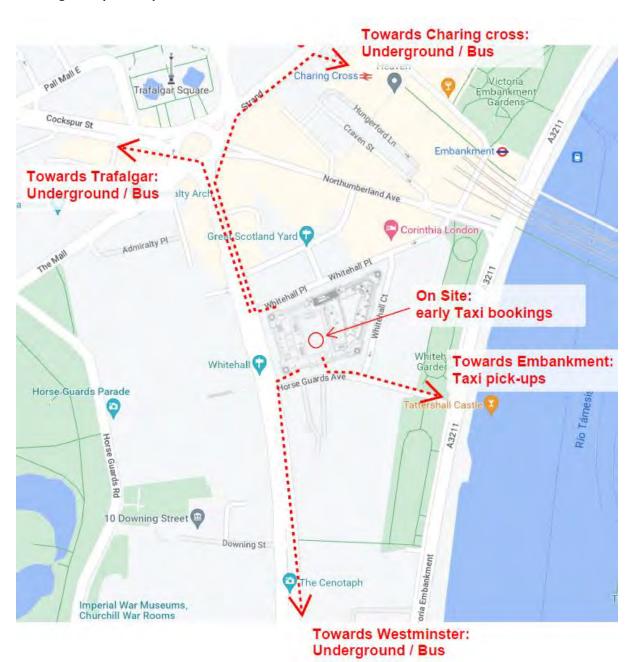
Taxi

- 4.15 Black cabs are readily available throughout the day and night in the area, with designated taxi stands proposed on Whitehall and Horse Guards Avenue.
- 4.16 Staff will assist patrons with their luggage to waiting taxis at the immediate designated bays.
- 4.17 In addition, TFL Night Tube Taxi Ranks are available at both Charing Cross and Embankment stations throughout the night on Friday and Saturday evenings.

Private Car Service

- 4.18 Private hire services are readily available throughout the day and night in the area. Where taxis are pre-arranged by the hotel for residents and guests, the taxi can be directed to enter the internal courtyard via Horse Guards Avenue, where staff may assist with luggage and dispersal.
- 4.19 Patrons will be requested to wait inside until their taxi has arrived to ensure a quick and quiet dispersal, particularly at the later hours.

Walking Transport Map



7



5 Deliveries & Servicing

- 5.1 Deliveries and servicing are self-contained within the Premises, full details of which are outlined within the Waste Management, Delivery & Servicing strategy, as authorised by the City's Council's Planning Authority.
- 5.2 Policies to address vehicles nearing the premises are addressed in summary below: -
- 5.3 Where possible, multiple deliveries and/or collections will be combined to avoid high numbers of vehicles at any one time. In order to avoid disturbing local residents, late night and early morning delivery and collection times will be avoided.
- 5.4 Servicing vehicles shall be encouraged to load and unload goods quickly so as to ensure vehicle waiting time is limited.
- 5.5 Drivers shall be requested to turn engines off when able to reduce noise and pollution.
- 5.6 The following provisions will be followed: -
 - 5.6.1 Delivery and servicing vehicles will be allocated a specific time slot, within permitted delivery hours.
 - 5.6.2 Pre-authorisation of vehicles will be conducted in advance of arrival.
 - 5.6.3 Vehicle waiting will not be encouraged on the public carriageway.



6 Smoking

- 6.1 Management recognises a small proportion of members of the public will at times wish to temporarily leave and re-enter the Premises to smoke. The applicant has identified Whitehall particularly as a suitable area for this later in the evening.
- 6.2 Management controls include:
 - 6.2.1 Prevention of drinks being taken outside the Premises.
 - 6.2.2 Notices shall be prominently displayed at any area used for smoking requesting patrons to respect the needs of local residents and use the area quietly.
 - 6.2.3 The Premises external perimeter will be monitored and walks conducted at regular intervals to promote security and maintenance.
 - 6.2.4 Staff shall be instructed to walk to nearby Victoria Embankment Gardens should they will to smoke.

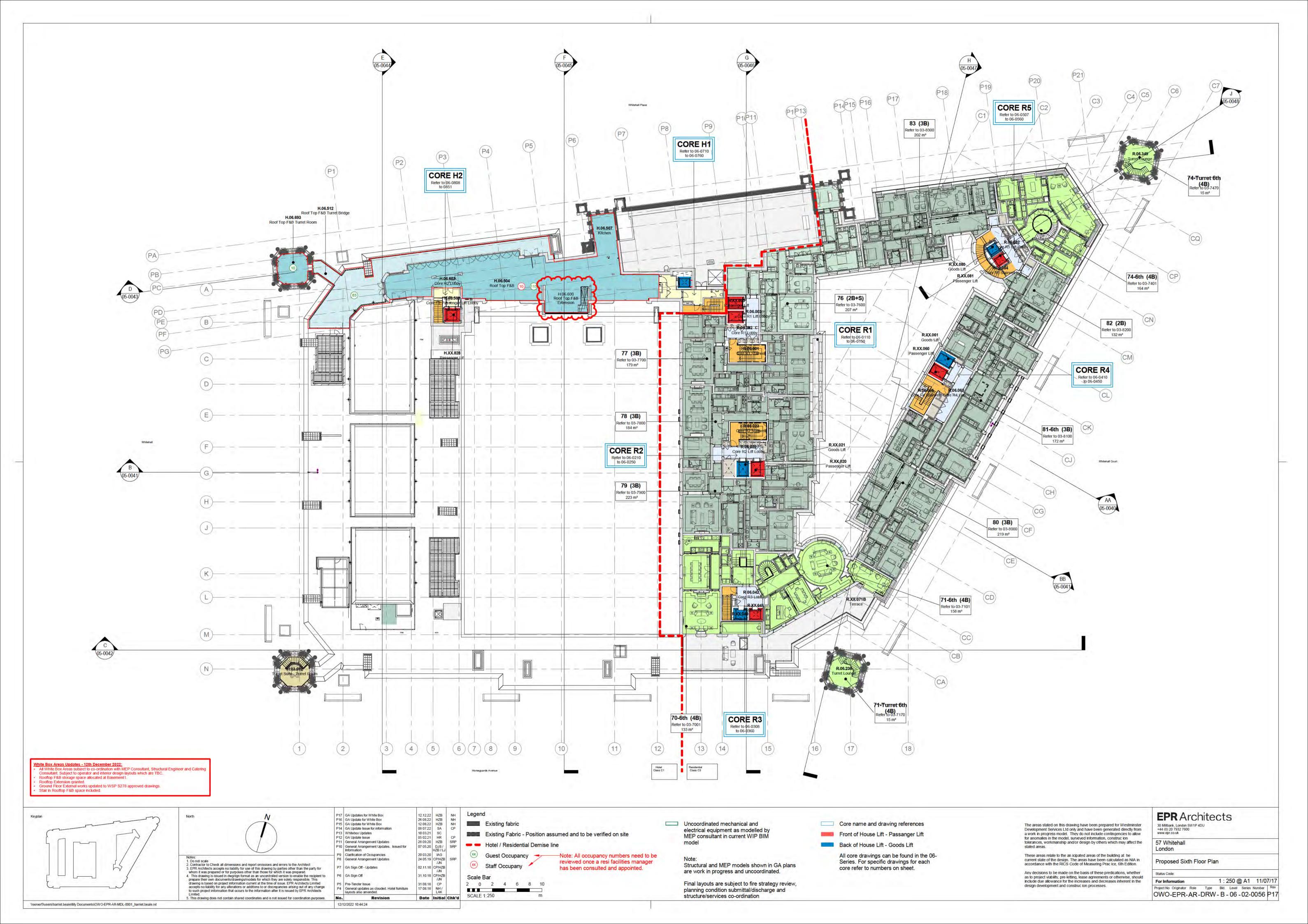
SMOKING

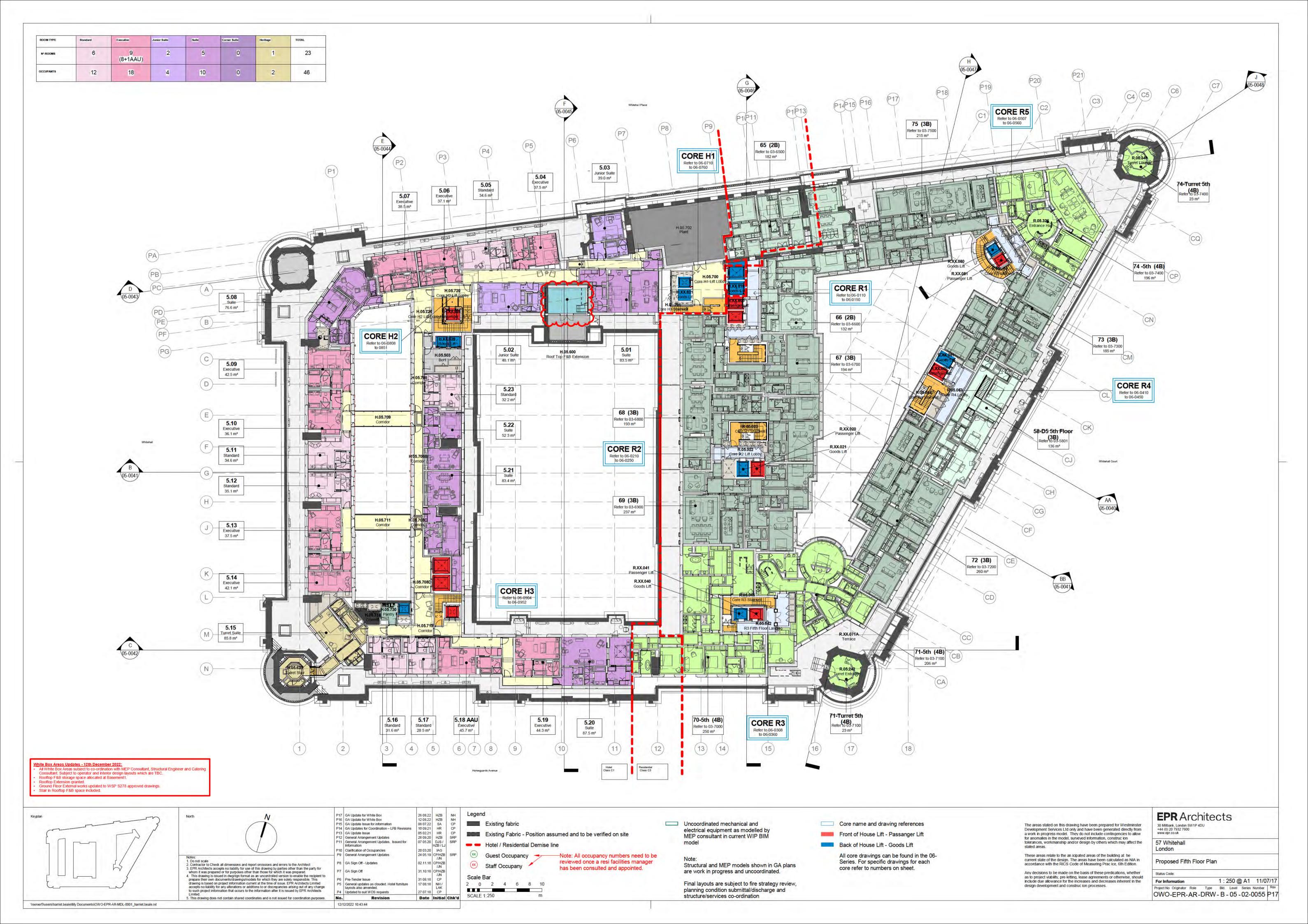


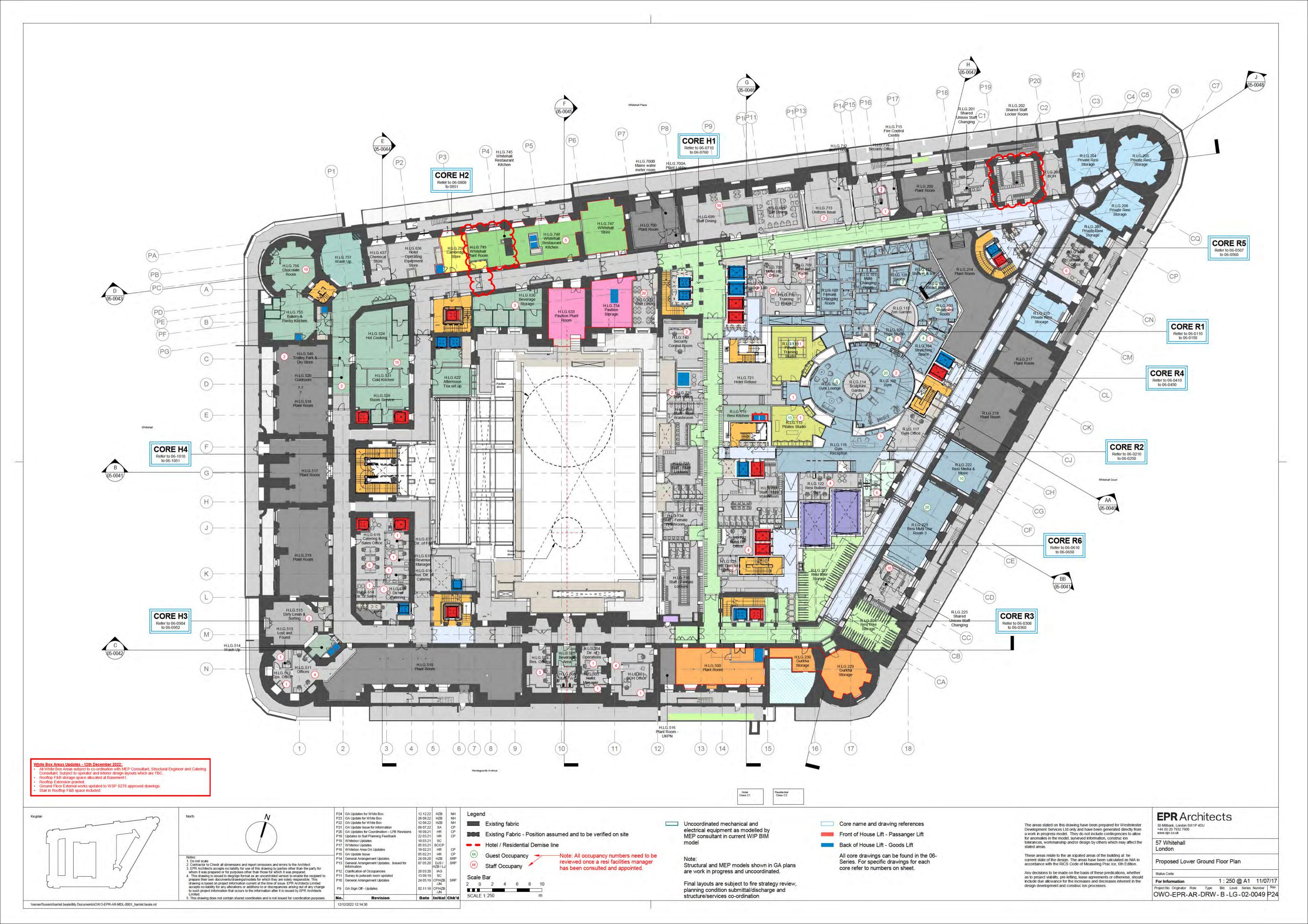
4	Designated area for smoking as shown on the attached plan. The attached plans (several
	pages) show the Guest area for smoking (5 th Floor), the area designated for staff or contractor
	smoking and the hotel area to be used if the main staff smoking area is closed.
4	The area is cordoned off zone to allow for proper management.

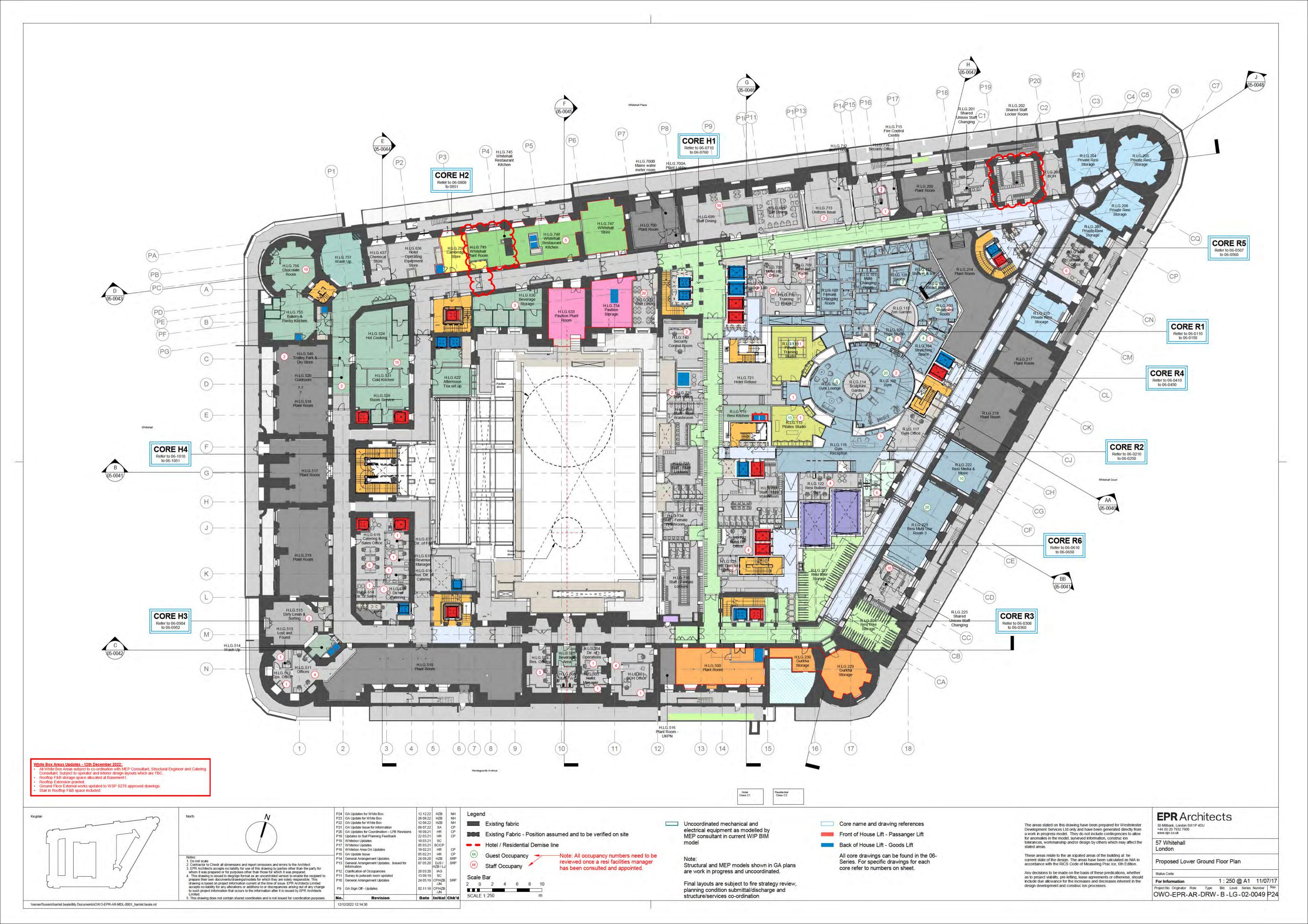
The area is covered by CCTV.

- ♣ Canopy provided in Hotel areas for adverse weather.
- ♣ Hotel areas marshalled by SIA security staff
- ♣ No drinks to be taken to outside smoking areas under any circumstances









EXTERNAL SEATING



Concerns have been expressed about the external seating outside what is currently being referred to as The Gurkha Restaurant.

- The seating area has now been repositioned away from the Gurkha Memorial. The Raffles Hotel and Restaurants have agreed that seating would be out of use when special Gurkha events were taking place. This has been communicated to The Gurkha Regiment and they have indicated that they are happy with the proposed arrangements.
- ♣ Reference was made to security concerns, namely guests seating themselves without being checked in by the Restaurant. This cannot happen. All guests will be required to report to the Restaurant Reception and will then be seated accordingly.
- ← Concerns were raised about noisy tables with large groups. The Hotel and Restaurants have been careful to ensure that there will not be any large group tables and in addition there will be noise sensors placed around the external seating area (which have already proved effective during the construction phase).
- ♣ Before any external seating were permitted, an application would have to be made for a 'Pavement Licence' under the Business and Planning Act. These Licences (if granted) are restricted to a maximum of 2100 hrs and are initially granted for a period of between three and six months.

Premises History Appendix 4

There is no licence or appeal history for the premises.

CONDITIONS CONSISTENT WITH THE OPERATING SCHEDULE AND CONDITIONS PROPOSED BY A PARTY TO THE HEARING

When determining an application for a new premises licence under the provisions of the Licensing Act 2003, the licensing authority must, unless it decides to reject the application, grant the licence subject to the conditions which are indicated as mandatory in this schedule.

At a hearing the licensing authority may, in addition, and having regard to any representations received, grant the licence subject to such conditions which are consistent with the operating schedule submitted by the applicant as part of their application, or alter or omit these conditions, or add any new condition to such extent as the licensing authority considers necessary for the promotion of the licensing objectives.

This schedule lists those conditions which are consistent with the operating schedule, or proposed as necessary for the promotion of the licensing objectives by a responsible authority or an interested party as indicated. These conditions have not been submitted by the licensing service but reflect the positions of the applicant, responsible authority or interested party and have not necessarily been agreed

Mandatory Conditions

- 1. No supply of alcohol may be made at a time when there is no designated premises supervisor in respect of this licence.
- 2. No supply of alcohol may be made at a time when the designated premises supervisor does not hold a personal licence or the personal licence is suspended.
- 3. Every supply of alcohol under this licence must be made or authorised by a person who holds a personal licence.
- 4. (1) The responsible person must ensure that staff on relevant premises do not carry out, arrange or participate in any irresponsible promotions in relation to the premises.
 - (2) In this paragraph, an irresponsible promotion means any one or more of the following activities, or substantially similar activities, carried on for the purpose of encouraging the sale or supply of alcohol for consumption on the premises—
 - (a) games or other activities which require or encourage, or are designed to require or encourage, individuals to;
 - (i) drink a quantity of alcohol within a time limit (other than to drink alcohol sold or supplied on the premises before the cessation of the period in which the responsible person is authorised to sell or supply alcohol), or
 - (ii) drink as much alcohol as possible (whether within a time limit or otherwise);
 - (b) provision of unlimited or unspecified quantities of alcohol free or for a fixed or discounted fee to the public or to a group defined by a particular characteristic in a manner which carries a significant risk of undermining a licensing objective;
 - (c) provision of free or discounted alcohol or any other thing as a prize to encourage or reward the purchase and consumption of alcohol over a period of 24 hours or less in a manner which carries a significant risk of undermining a licensing objective;

- (d) selling or supplying alcohol in association with promotional posters or flyers on, or in the vicinity of, the premises which can reasonably be considered to condone, encourage or glamorise anti-social behaviour or to refer to the effects of drunkenness in any favourable manner;
- (e) dispensing alcohol directly by one person into the mouth of another (other than where that other person is unable to drink without assistance by reason of a disability).
- 5. The responsible person must ensure that free potable water is provided on request to customers where it is reasonably available.
- 6. (1) The premises licence holder or club premises certificate holder must ensure that an age verification policy is adopted in respect of the premises in relation to the sale or supply of alcohol.
 - (2) The designated premises supervisor in relation to the premises licence must ensure that the supply of alcohol at the premises is carried on in accordance with the age verification policy.
 - (3) The policy must require individuals who appear to the responsible person to be under 18 years of age (or such older age as may be specified in the policy) to produce on request, before being served alcohol, identification bearing their photograph, date of birth and either—
 - (a) a holographic mark, or
 - (b) an ultraviolet feature.
- 7. The responsible person must ensure that—
 - (a) where any of the following alcoholic drinks is sold or supplied for consumption on the premises (other than alcoholic drinks sold or supplied having been made up in advance ready for sale or supply in a securely closed container) it is available to customers in the following measures—
 - (i) beer or cider: ½ pint;
 - (ii) gin, rum, vodka or whisky: 25 ml or 35 ml; and
 - (iii) still wine in a glass: 125 ml;
 - (b) these measures are displayed in a menu, price list or other printed material which is available to customers on the premises; and
 - (c) where a customer does not in relation to a sale of alcohol specify the quantity of alcohol to be sold, the customer is made aware that these measures are available.

A responsible person in relation to a licensed premises means the holder of the premise licence in respect of the premises, the designated premises supervisor (if any) or any individual aged 18 or over who is authorised by either the licence holder or designated premises supervisor. For premises with a club premises certificate, any member or officer of the club present on the premises in a capacity that which enables him to prevent the supply of alcohol.

8(i) A relevant person shall ensure that no alcohol is sold or supplied for consumption on or off the premises for a price which is less than the permitted price.

- 8(ii) For the purposes of the condition set out in paragraph 8(i) above -
 - (a) "duty" is to be construed in accordance with the Alcoholic Liquor Duties Act 1979;
 - (b) "permitted price" is the price found by applying the formula -

P = D+(DxV)

Where -

- (i) P is the permitted price,
- (ii) D is the amount of duty chargeable in relation to the alcohol as if the duty were charged on the date of the sale or supply of the alcohol, and
- (iii) V is the rate of value added tax chargeable in relation to the alcohol as if the value added tax were charged on the date of the sale or supply of the alcohol:
- (c) "relevant person" means, in relation to premises in respect of which there is in force a premises licence -
 - (i) the holder of the premises licence,
 - (ii) the designated premises supervisor (if any) in respect of such a licence, or
 - (iii) the personal licence holder who makes or authorises a supply of alcohol under such a licence;
- (d) "relevant person" means, in relation to premises in respect of which there is in force a club premises certificate, any member or officer of the club present on the premises in a capacity which enables the member or officer to prevent the supply in question; and
- (e) "value added tax" means value added tax charged in accordance with the Value Added Tax Act 1994.
- 8(iii). Where the permitted price given by Paragraph 8(ii)(b) above would (apart from this paragraph) not be a whole number of pennies, the price given by that sub-paragraph shall be taken to be the price actually given by that sub-paragraph rounded up to the nearest penny.
- 8(iv). (1) Sub-paragraph 8(iv)(2) below applies where the permitted price given by Paragraph 8(ii)(b) above on a day ("the first day") would be different from the permitted price on the next day ("the second day") as a result of a change to the rate of duty or value added tax.
 - (2) The permitted price which would apply on the first day applies to sales or supplies of alcohol which take place before the expiry of the period of 14 days beginning on the second day.
- 9. Admission of children to the premises must be restricted in accordance with the film classification recommended by the British Board of Film Classification or recommended by this licensing authority as appropriate.

Conditions consistent with the operating schedule and agreed with Environmental Health:

- 10. Between the hours of 09.00 to 10.00 Monday to Saturday and 09.00 to midday Sunday the sale of alcohol shall be ancillary to the provision of food, with the exception of residents and their guests.
- 11. All sales of alcohol for consumption 'Off' the premises will be in sealed containers only, except for alcohol consumed by persons who are seated in an area appropriately authorised for the use of tables and chairs on the highway.
- 12. The supply of alcohol shall be by waiter or waitress service only.
- 13. Substantial food and non-intoxicating beverages, including drinking water, shall be available in all parts of the premises where alcohol is sold or supplied for consumption on the premises.
- 14. There shall be no sales of alcohol for consumption 'Off' the premises after 23.00 hours.
- 15. There shall be no sales of hot food or hot drink for consumption off the premises after 23.00 hours.
- 16. After 21.00 hours, there shall be a personal licence holder on duty on the premises at all times when the premises are authorised to sell alcohol.
- 17. After 23.00 hours patrons permitted to temporarily leave and then re-enter the premise, e.g. to smoke, shall not be permitted to take drinks or glass containers with them.
- 18. A Challenge 21 or Challenge 25 scheme shall be operated at the premises where the only acceptable forms of identification are recognised photographic identification cards, such as driving licence, military ID card, passport or proof of age card with the PASS Hologram.
- 19. The premises shall install and maintain a comprehensive CCTV system as per the minimum requirements of the Westminster Police Licensing Team. All entry and exit points will be covered enabling frontal identification of every person entering in any light condition. The CCTV system shall continually record whilst the premises is open for licensable activities and during all times when customers remain on the premises and will include the external area immediately outside the premises entrance. All recordings shall be stored for a minimum period of 31 days with date and time stamping. Viewing of recordings shall be made available immediately upon the request of Police or authorised officer throughout the preceding 31 day period.
- 20. A staff member from the premises who is conversant with the operation of the CCTV system shall be on the premises at all times when the premises are open. This staff member must be able to provide a Police or authorised council officer copies of recent CCTV images or data with the absolute minimum of delay when requested.
- 21. An incident log shall be kept at the premises, and made available on request to an authorised officer of the City Council or the Police, which will record the following:
 - (a) all crimes reported to the venue
 - (b) any complaints received concerning crime and disorder
 - (c) any incidents of disorder
 - (d) any faults in the CCTV system
 - (e) any refusal of the sale of alcohol
 - (f) any visit by a relevant authority or emergency service.

- 22. All public entrances will be supervised by a responsible member of staff at all times when that part of the premises is open to the public.
- 23. No noise generated on the premises, or by its associated plant or equipment, shall emanate from the premises nor vibration be transmitted through the structure of the premises which gives rise to a nuisance.
- 24. No fumes, steam or odours shall be emitted from the licensed premises so as to cause a nuisance to any persons living or carrying on business in the area where the premises are situated.
- 25. All windows and external doors shall be kept closed after 21.00 hours, or at any time when regulated entertainment takes place, except for the immediate access and egress of persons.
- 26. Flashing or particularly bright lights on or outside the premises shall not cause a nuisance to nearby properties, save insofar as they are necessary for the prevention of crime.
- 27. Loudspeakers shall not be located in the entrance lobby or outside the premises building.
- 28. Notices shall be prominently displayed at all exits requesting patrons to respect the needs of local residents and businesses and leave the area quietly.
- 29. Notices shall be prominently displayed at any area used for smoking requesting patrons to respect the needs of local residents and use the area quietly.
- 30. No external deliveries to the premises shall take place between 23.00 and 07.00 hours on the following day.
- 31. During the hours of operation of the premises, the licence holder shall ensure sufficient measures are in place to remove and prevent litter or waste arising or accumulating from customers in the area immediately outside the premises, and that this area shall be swept and or washed, and litter and sweepings collected and stored in accordance with the approved refuse storage arrangements by close of business.
- 32. Patrons permitted to temporarily leave and then re-enter the premises to smoke shall be restricted to a designated smoking area defined as (specify location).
- 33. A direct telephone number for the manager at the premises shall be publicly available at all times the premises is open. This telephone number and/or is to be made available to residents and businesses in the vicinity.
- 34. All outside tables and chairs on the public highway shall be rendered unusable or removed from the outside area by 21.00 hours each day.
- 35. The Courtyard terrace shall not be used for licensable activity between 23.00 hours and 09.00 hours daily
- 36. The approved arrangements at the premises, including means of escape provisions, emergency warning equipment, the electrical installation and mechanical equipment, shall at all material times be maintained in good condition and full working order.
- 37. The means of escape provided for the premises shall be maintained unobstructed, free of trip hazards, be immediately available and clearly identified in accordance with the plans provided.

- 38. All emergency exit doors shall be available at all material times without the use of a key, code, card or similar means.
- 39. All emergency doors shall be maintained effectively self-closing and not held open other than by an approved device.
- 40. Curtains and hangings shall be arranged so as not to obstruct emergency signs.
- 41. All fabrics, curtains, drapes and similar features shall be either non-combustible or be durably or inherently flame retarded fabric.
- 42. The hours for licensable activities and the opening times may be extended on New Year's Eve from the end of permitted hours to the start of permitted hours on New Year's Day.
- 43. No licensable activities shall take place until the premises has been assessed as satisfactory by the Environmental Health Consultation Team at which time this condition shall be removed from the Licence by the licensing authority.
- 44. No licensable activities shall take at the premises until the capacity of the premises has been determined by the Environmental Health Consultation Team and the licensing authority has replaced this condition on the licence with a condition detailing the capacity so determined.
- 45. Before the premises open to the public, the plans as deposited will be checked by the Environmental Health Consultation Team to ensure they are an accurate reflection of the premises constructed. Where the premises layout has changed during the course of construction new plans shall be provided to the Environmental Health Consultation Team and the Licensing Authority.

Conditions proposed by the Metropolitan Police Service and agreed with the applicant so as to form part of the operating schedule.

- 46. The need for SIA registered security will be risk assessed on a continual basis. This risk assessment will be made available upon request from a police officer or local authority officer.
- 47. There shall be no entry or re-entry to the premises after 00:30 save for hotel residents and their bona fide guests.

Additional conditions proposed by the Applicant:

- 48. Licensable activities authorised under this licence shall remain ancillary to the main use of the premises as a hotel.
- 49. Between 01:00 and 09:00 the provision of licensable activities shall only be to residents and their guests.

Conditions proposed by an Interested Party

- 50. The premises shall only operate as a restaurant,
 - (i) in which customers are shown to their table or the customer will select a table themselves.
 - (ii) where the supply of alcohol is by waiter or waitress service only,
 - (iii) which provide food in the form of substantial table meals that are prepared on the premises and are served and consumed at the table,
 - (iv) which do not provide any takeaway service of food or drink for immediate consumption off the premises,
 - (v) where alcohol shall not be sold or supplied, otherwise than for consumption by persons who are seated in the premises and bona fide taking substantial table meals there, and provided always that the consumption of alcohol by such persons is ancillary to taking such meals.
- 49. Notwithstanding condition MC66, alcohol may be supplied and consumed prior to their meal in the bar area (designated on the plan), by up to a maximum at any one time, of [Enter number of persons or percentage of persons] persons dining at the premises.
- 50. After 22:00 hours access and egress to the premises shall only be via the main hotel entrance.
- 51. The hours for public use are reduced to: Sunday to Thursday 23:00, Friday and Saturday 00:00.



Old War Office, Whitehall, London, SW1A 2BX

Resident count: 112

Licensed Premises within 75 metres of Old War Office, Whitehall, London, SW1A 2BX					
Licence Number	Trading Name	Address	Premises Type	Time Period	
	The Farmers	First Floor 3 Whitehall Court London	Club or	Monday to Sunday;	
20/07368/LIPV	Club	SW1A 2EL	Institution	07:00 - 00:00	